

# LUCAS COUNTY, OHIO DATA DRIVEN DECISION MAKING

**Safety + Justice Challenge**

# Safety + Justice Challenge – What is It?

- The Safety and Justice Challenge is an initiative to reduce over-incarceration by changing the way America thinks about and uses jails.
- The Safety and Justice Challenge is supporting a network of competitively selected local jurisdictions committed to finding ways to safely reduce jail incarceration.
- The initiative—an initial five-year, \$100 million investment by the John D. and Catherine T. MacArthur Foundation—features a competition to help jurisdictions across the country create fairer, more effective local justice systems.

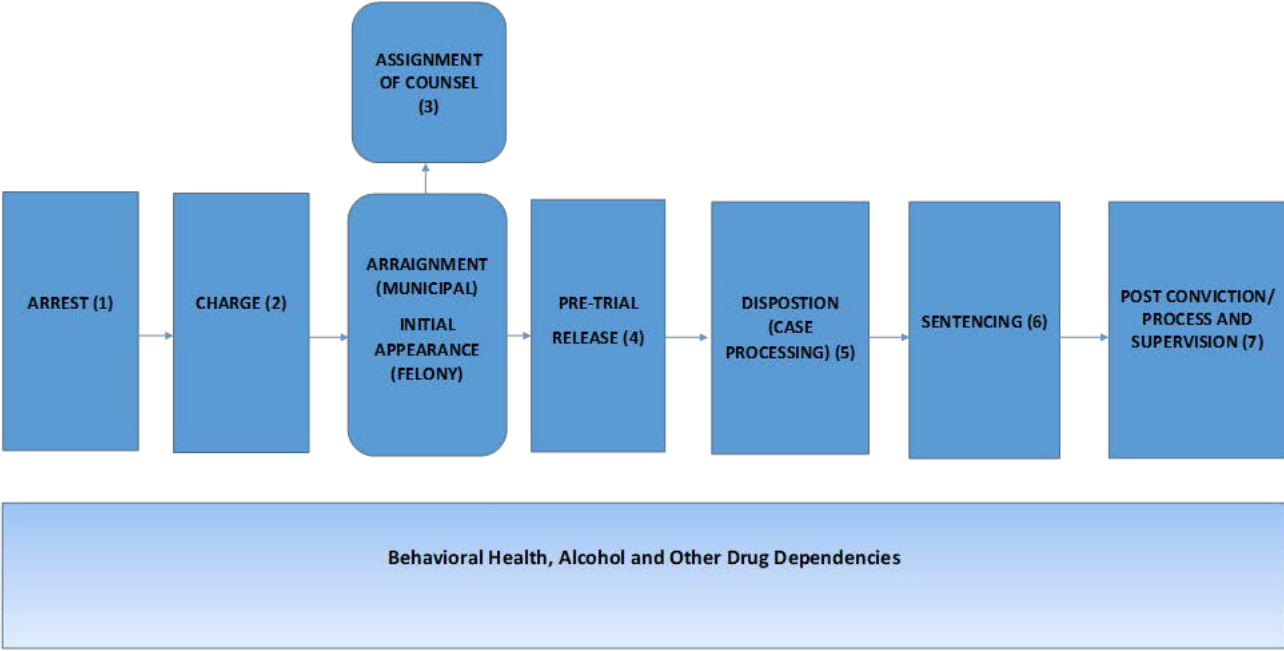
# Competition

- 20 sites selected for the planning phase
  - Nine months to develop an Implementation plan.
- 10 sites were selected as core sites. 10 sites remained as partner sites.
  - Core sites received significant funding to implement the proposed strategies.
  - Lucas County was selected as a Core Site. Lucas County received an award of \$1,760,000 for 2 years.

# Lucas County's Challenge

- Reduce local pre- and post-sentence jail population by **15% - 18%**
- Improve community safety
- Address racial and ethnic disparities

# Lucas County Criminal Justice System



# Lucas County Reform Strategies

- One – Pre-Arrest Deflection
- Two - Managing Based on Risk
- Three – Population Review Team
- Four – Diversion of Underserved Populations
- Five – Coordinated Probation Practices

# Strategy One: Pre-Arrest Deflection

- Provide law enforcement with additional tools that will promote the deflection of appropriate offenses:
  - Training
    - 889 officers were trained in community-police relations through 2016
    - 169 officers/dispatchers were trained in crisis intervention through 2016 (CIT Officers)
  - Enhanced opportunities
    - Deflection curriculum for targeted offenses is being developed by the Center for Court Innovation
      - Eligible offenses: drug possession, disorderly conduct, and obstructing official business (first time and repeat offenders)

# Strategy Two: Managing Based on Risk



Pretrial: **Public Safety Assessment (PSA)**

Assess Risk

Post-conviction: **Community Supervision Tool (CST)**



Supervise and Monitor

Case Management By Risk

Judicial Decision



Mitigate Risk



GPS Electronic Monitoring



# Strategy Two: Managing Based on Risk

- Availability to judges of real-time local jail bed usage, electronic monitoring resource availability, pretrial release resource availability and communication of ORAS-CST scores for incarcerated individuals at CCNO
- **4,158** days of GPS electronic monitoring instead of incarceration through March 30, 2017, representing incarceration costs of **\$299,958**
- Implementation of differentiated levels of pretrial bond supervision to better address high needs and avoid re-incarceration of individuals
- Development of a Digital Data Dashboards

# DIGITAL DATA DASHBOARDS

- PSA Dashboard
- Jail Population Management Dashboard
- Electronic Monitoring Unit Dashboard

Courtroom 4

Search:

Showing 1 to 25 of 25 entries

Booking Number	RID	Name	
LCCC0886526	16504973	[REDACTED]	<a href="#">View PSA</a>
LCCC0886545	47172290	[REDACTED]	<a href="#">View PSA</a>
LCCC0886536	55745543	[REDACTED]	<a href="#">View PSA</a>
LCCC0886510	56955947	[REDACTED]	<a href="#">View PSA</a>
LCCC0886493	56795944	[REDACTED]	<a href="#">View PSA</a>
LCCC0886553	47057694	[REDACTED]	<a href="#">View PSA</a>
LCCC0886479	55321313	[REDACTED]	<a href="#">View PSA</a>
LCCC0886540	57513048	[REDACTED]	<a href="#">View PSA</a>
LCCC0886506	55272328	[REDACTED]	<a href="#">View PSA</a>
LCCC0886551	48143187	[REDACTED]	<a href="#">View PSA</a>
LCCC0886468	56953565	[REDACTED]	<a href="#">View PSA</a>
LCCC0886395	45821796	[REDACTED]	<a href="#">View PSA</a>
LCCC0886547	56130565	[REDACTED]	<a href="#">View PSA</a>
LCCC0886537	38888939	[REDACTED]	<a href="#">View PSA</a>
LCCC0886503	55227751	[REDACTED]	<a href="#">View PSA</a>

# Lucas County Common Pleas Court CCNO Inmate Population Occupancy

## Judge

- (All)
- BATES, JAMES
- COOK, GARY
- COOK, STACY
- DUHART, MYRON
- ENGLISH, IAN
- FRANKS, RUTH ANN
- GOULDING, MICHAEL
- JENNINGS, LINDA
- MANDROS, DEAN
- Unspecified
- ZMUDA, GENE

## Expected Release

- (All)
- Not Recorded
- 0 - 7 Days
- 7 - 30 Days
- 30 - 60 Days
- Over 60 Days
- Past Release

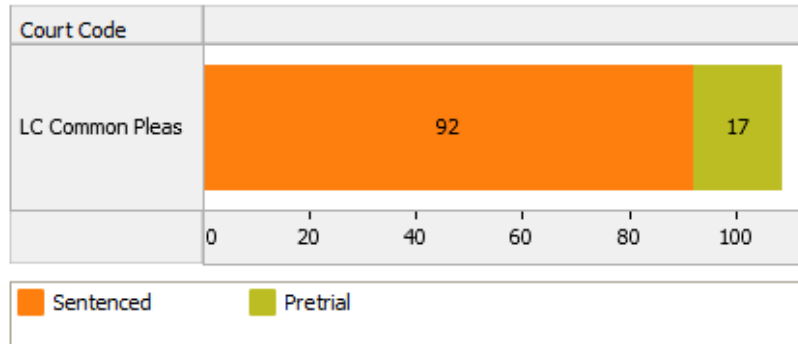
## Sentence Status

- (All)
- Future Commitment
- Not Recorded
- Pretrial
- Sentenced

**Bed Count LC Common Pleas**  
Last Update: 9/11/2017 9:01:34 AM

Beds Available	Beds Occupied	Bed Max - Lucas	Bed Capacity
23.00	100.00	123	81.30%

## Inmate Count: All



## Inmate List

Offender	Violation-Case	Start Date	Out Date	Days Served	ORAS Score	Judge
	F4 - MAKING FALSE ALARMS LAW ENFORCEMENT AGENCY: CR.201701409000	6/26/2017	10/24/2017	76.39	2	FRANKS, RUTH ANN
	M1 - POSSESSING DRUG ABUSE INSTRUMENTS/SYRING: CR.201602388-000	4/4/2017	09/20/2017	159.01	13	BATES, JAMES
	F4 - AGGRAVATED TRESPASS: CR.171846	8/29/2017	11/01/2017	12.06	20	ZMUDA, GENE
	F4 - RECEIVING STOLEN PROPERTY RETAIN OR DISPOSE OF PROPERTY OBTA: CR.171846	8/29/2017	11/01/2017	12.06	20	ZMUDA, GENE
	F3 - ATTEMPT TO COMMIT AN OFFENSE: CR.201601278-000	6/15/2017	12/06/2017	87.3	27	COOK, STACY
	F4 - BURGLARY - TRESPASS IN A PERMANENT OR TEMPORARY HABITATION OF: CR.201701539000	8/30/2017	09/29/2017	11.41	19	COOK, GARY
	F5 - BREAKING & ENTERING: CR.172312	Null	Null	Null	39	Unspecified
	M1 - ATTEMPT TO COMMIT AN OFFENSE: CR.201402002000	5/16/2017	11/11/2017	117.37	22	FRANKS, RUTH ANN
	M1 - ATTEMPT TO COMMIT AN OFFENSE: CR.201601093000	9/8/2017	03/07/2018	2.6	Null	Unspecified

## Electronic Monitoring Units - MacArthur

Allocated MacArthur Units	Judge	
38	COOK, GARY	8
	DUHART, MYRON	4
	ENGLISH, IAN	13
	GOULDING, MICHAEL	1
	MANDROS, DEAN	4
	ZMUDA, GENE	8
	<b>Total In Use</b>	

## Electronic Monitoring Units - County

Allocated County Units	Judge	
100	COOK, GARY	11
	COOK, STACY	21
	DUHART, MYRON	9
	ENGLISH, IAN	10
	FRANKS, RUTH ANN	2
	GOULDING, MICHAEL	4
	JENNINGS, LINDA	12
	MANDROS, DEAN	11
ZMUDA, GENE	11	
<b>Total In Use</b>		<b>91</b>

### Judge

- (All)
- COOK, GARY
- COOK, STACY
- DUHART, MYRON
- ENGLISH, IAN
- GOULDING, MICHAEL
- MANDROS, DEAN
- ZMUDA, GENE

### EMU Type

- (All)
- County
- MacArthur

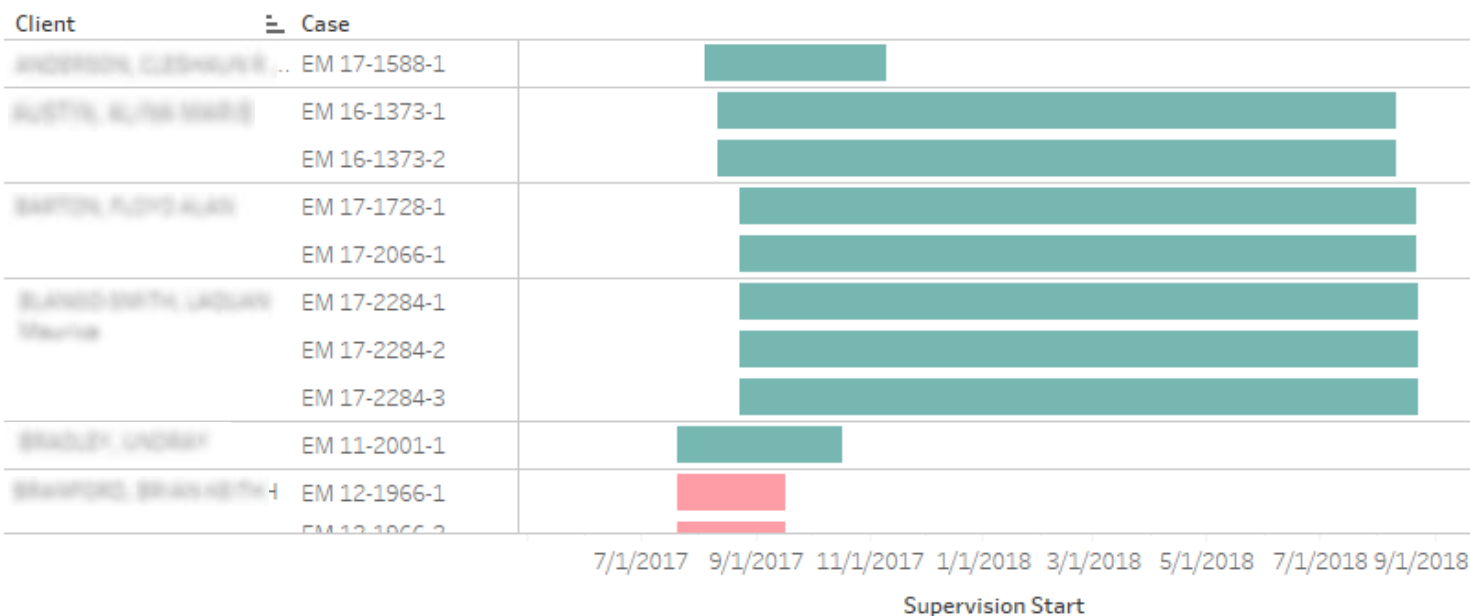
### Supervision End Range

- (All)
- 0 - 7 Days
- 7 - 30 Days
- 30 - 60 Days
- Over 60 Days
- Past Release

### Supervision End Range

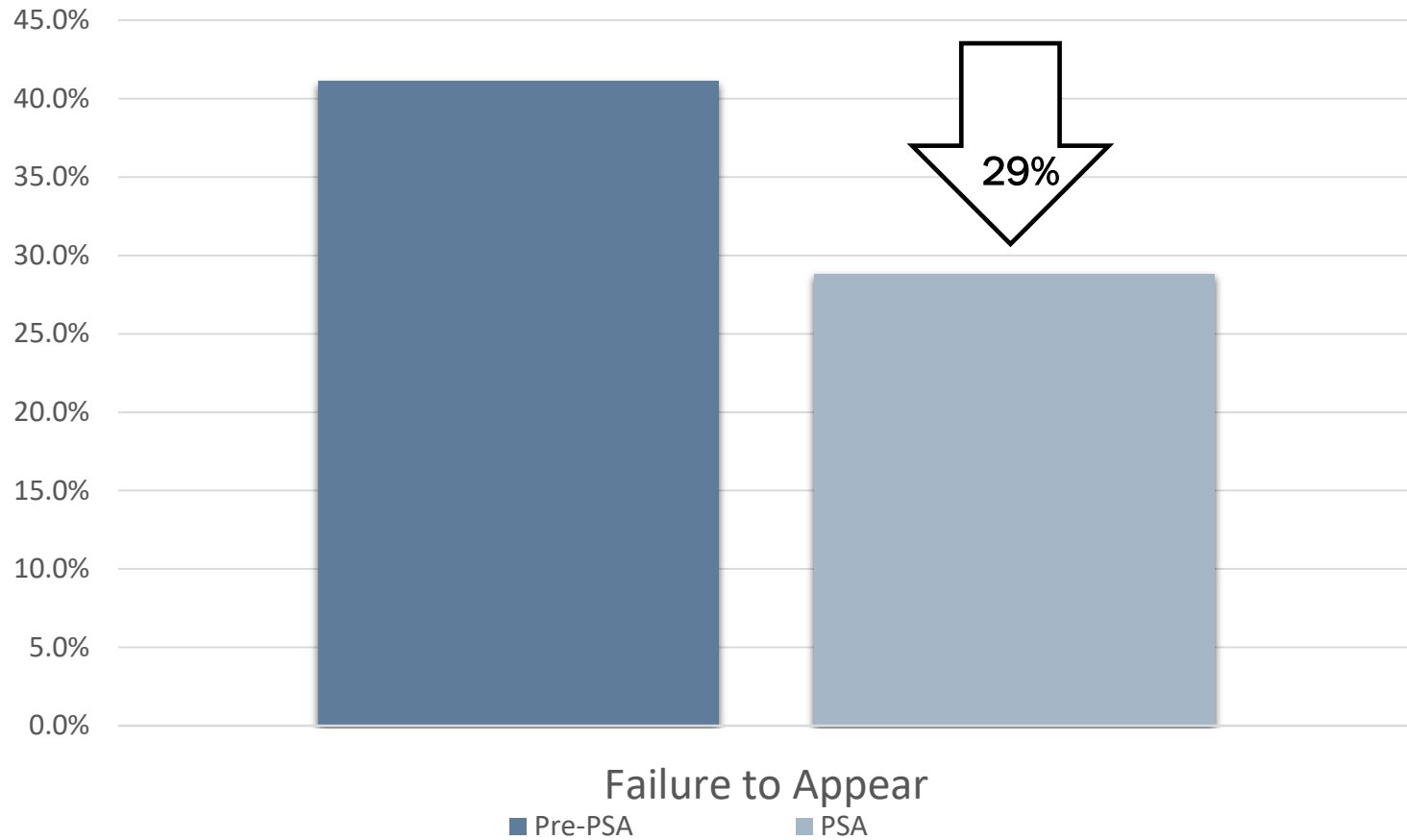
- 0 - 7 Days
- 7 - 30 Days
- 30 - 60 Days
- Over 60 Days

## EMU Client Schedules



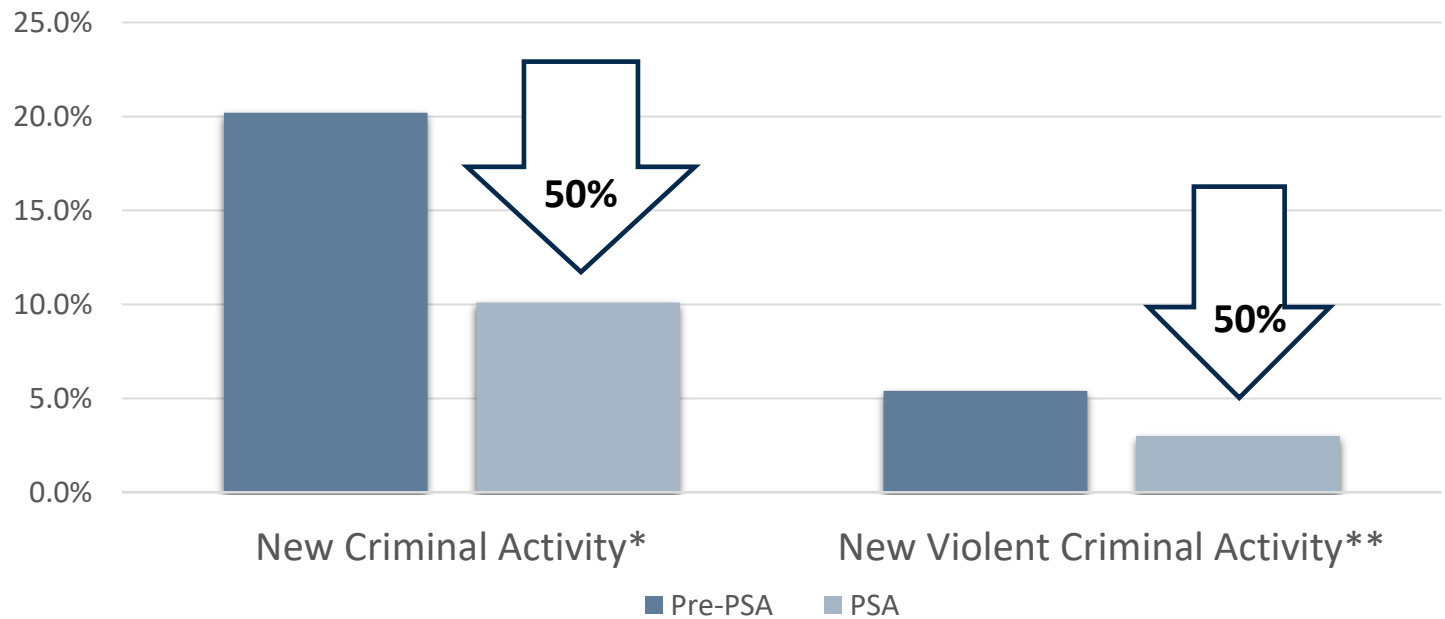
# Pretrial Failure to Appear Reduction

Public Safety Assessment (PSA) Data Results for 2015 (1<sup>st</sup> year)



# Pretrial Recidivism Reduction

Public Safety Assessment (PSA) Data Results for 2015 (1<sup>st</sup> year)



\*NCA measured by new booking into LCCC for a misdemeanor or felony offense

\*\*NVCA measured by new booking into LCCC for a violent offense

# Pretrial Release Rate Increase

## Public Safety Assessment (PSA) Data Results for 2015 (1<sup>st</sup> year)

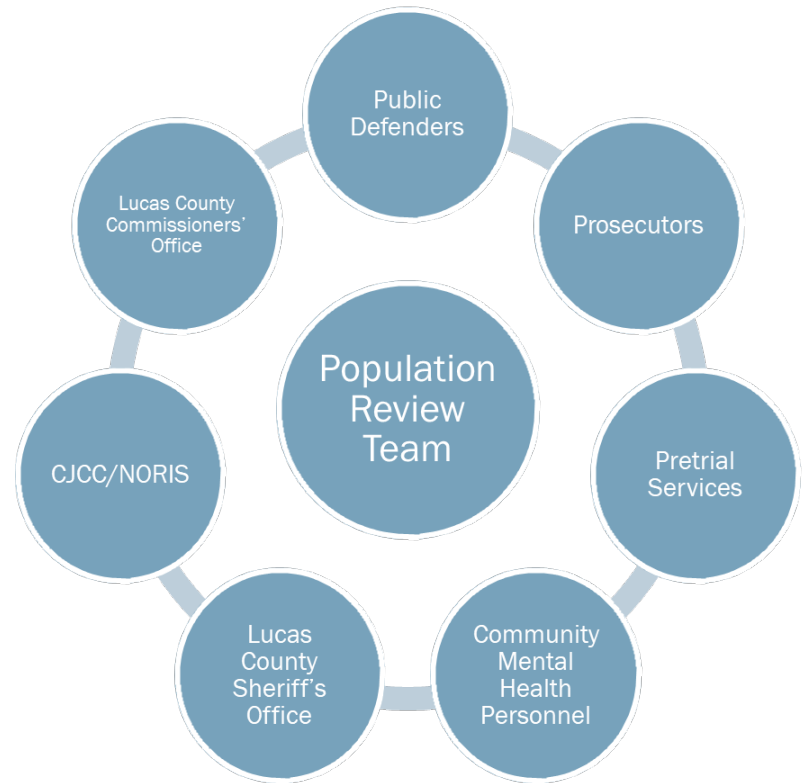
Pre-PSA			PSA		
Release Category	Bookings	Pct	Release Category	Bookings	Pct
Federal Court Order	23367	38.4%	Federal Court Order	734	4.3%
Bond Posted	9123	15.0%	Bond Posted	3359	19.8%
OR	2794	4.6%	OR	1764	10.4%
Monitored OR	414	0.7%	Monitored OR	454	2.7%
Supervised OR	5527	9.1%	Supervised OR	2488	14.7%
Transferred	3225	5.3%	Transferred	896	5.3%
Case Disposed	14897	24.5%	Case Disposed	6641	39.2%
Other	1517	2.5%	Other	569	3.4%
	60,864			16,905	

- % of defendants released on some form of OR bond (OR, MOR, SOR) nearly doubled: 14.4% Pre-PSA to 27.8% with PSA
- % of defendants who were able to post bond and were released increased from 15.0% Pre-PSA to 19.8% with PSA



# Strategy Three: Population Review Team

- Team of prosecutors, public defenders, pretrial services staff, community mental health personnel, and corrections representatives
- Conduct weekly reviews of the pretrial jail population to identify individuals who are suitable for expedited case resolution or bond modification
- Provide recommendations to judges for bond modification
- **1,166** total bed days saved in 2016, **999** bed days saved in 2017 (January – July)



## Strategy 4: Diversion of Underserved Populations

- Deflection program will also be available for cases filed (obstruction, disorderly, possession) at Toledo Municipal Court
- Procedural Justice Training for all court staff
- Elimination of barriers for County diversion program

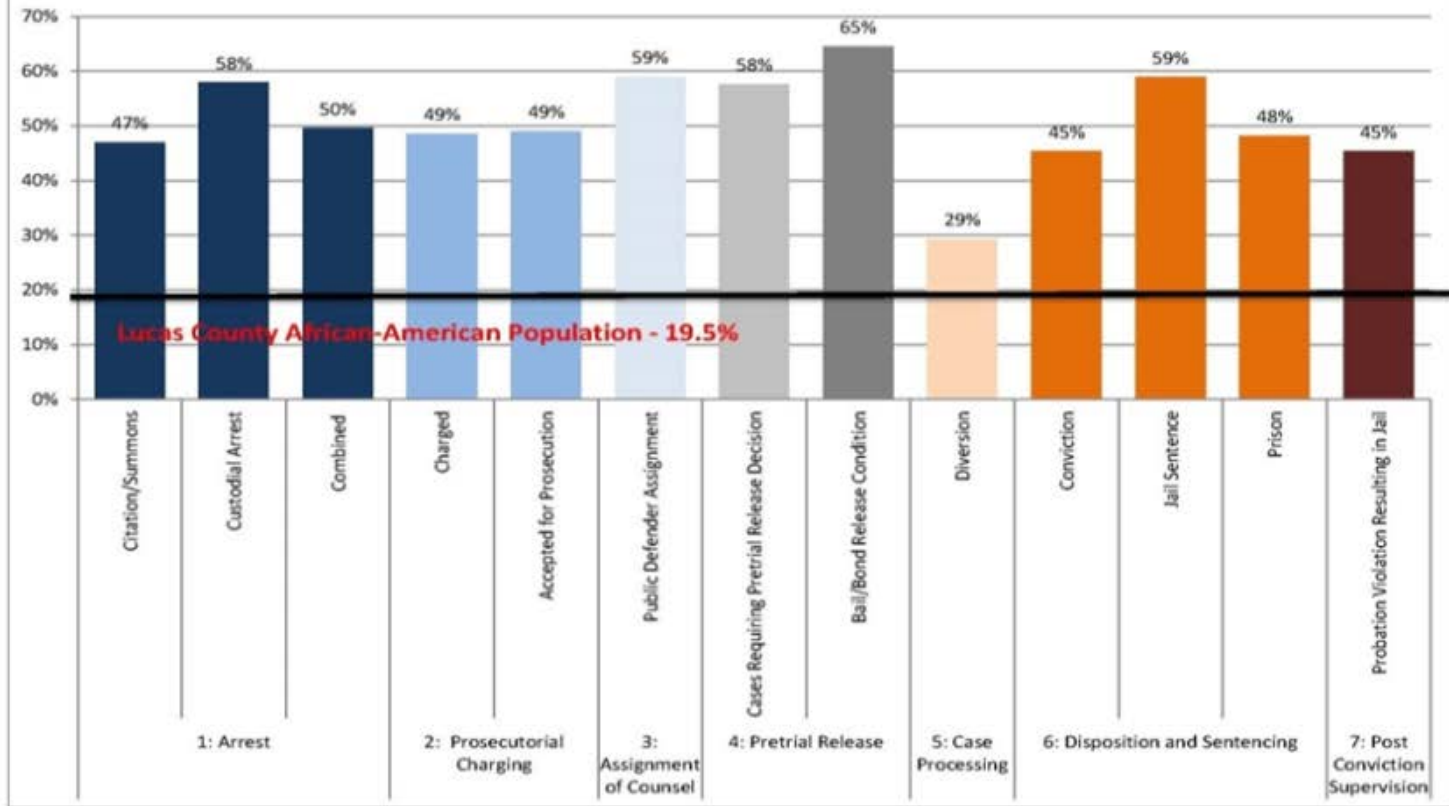
# Strategy Five: Coordinated Probation Practices

- Lucas County maintains five independent adult probation authorities serving each of the five independent criminal courts of Lucas County (county felony court and four municipal misdemeanor courts).
- Operating policies and procedures for the supervision of offenders on probation are not currently unified amongst the probation authorities.
- The five probation authorities do not coordinate probation supervision and case management for concurrent offenders (offenders serving probation in more than one court).
- This results in offenders reporting to multiple probation officers with conditions of probation which may be duplicative and/or conflict in standards and time obligations.
- Hiring a coordinator to facilitate coordinated probation.

# Key Findings

- African Americans represent 58% of the custodially arrested population of Lucas County while they represent only 19% of the Lucas County's general population.
  - In 2014, an African-American was 6.65 times more likely to be arrested than a Caucasian.
- The rate of African American representation is relatively constant in all other points of the criminal justice system, except diversion.
- African Americans represent 58% of the custodially arrested population , but only represent 29% of the diversions.
  - This means African Americans are booked at a greater rate and they are less likely to be diverted out of the system at some point.
- It became evident that any initiatives that focused on racial and ethnic disparities need to focus on arrest and diversion.

## Representation of African-Americans in the Lucas County Justice System by Decision Point (Average: 2010 - 2014)



# Key Findings

- Toledo Municipal Court is the largest volume court in the Lucas County representing 92% of cases in Lucas County in 2014.
- Looked at the top 10 offenses in Toledo Municipal Court. The top 10 offenses were grouped in the following categories: drug, disorderly conduct, assault, petty theft, resisting arrest, obstructing justice, and nuisance.

# Key Findings

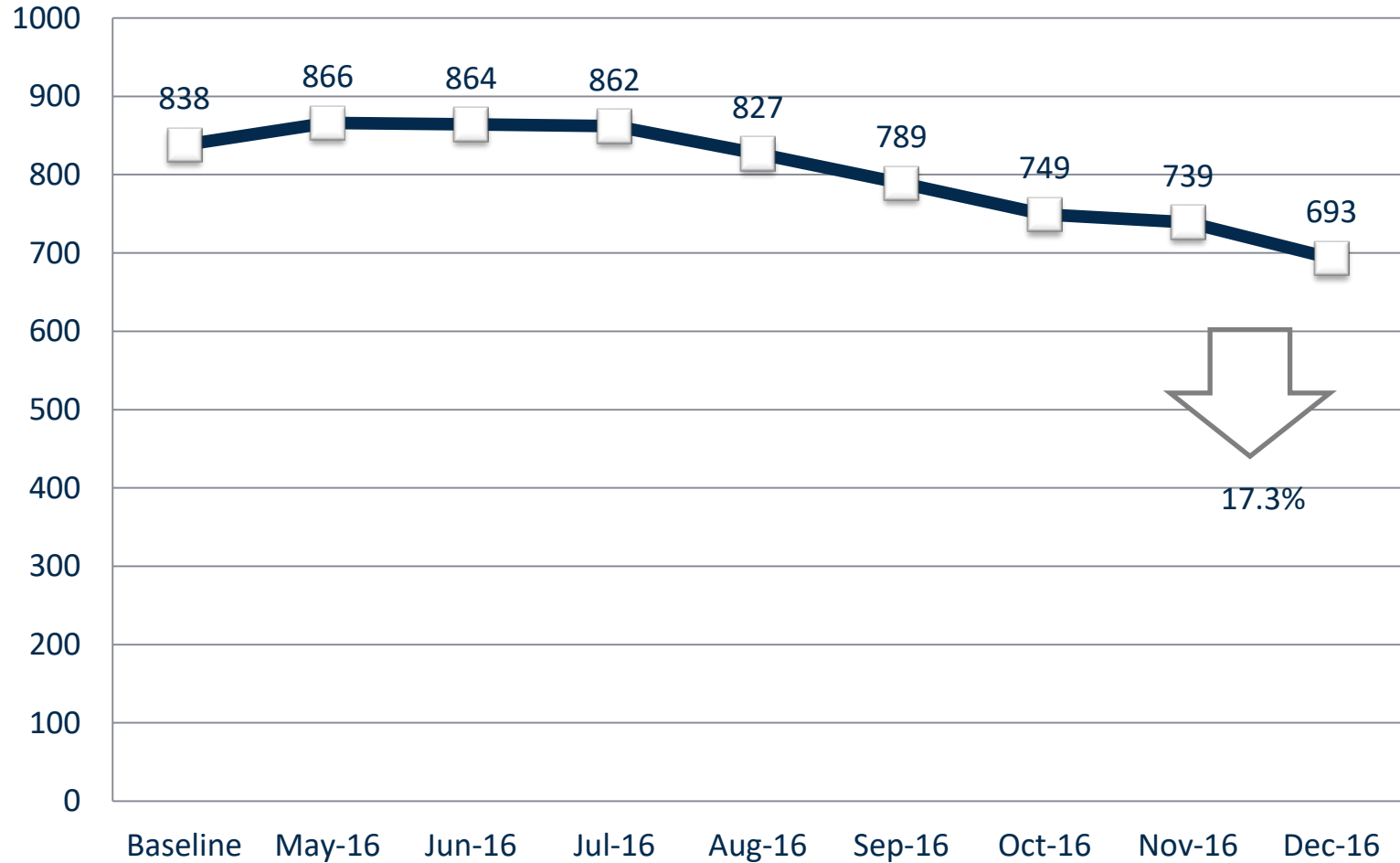
- This led to further review of the jail booking data.
  - 20% of county jail bookings in 2014 had the non-violent misdemeanor charges of drug possession, disorderly conduct and obstructing official business as the most severe charge.
  - 57% of those bookings were African-Americans (this mirrors the racial composition of overall bookings)

# Key Findings

- This led to further review of the jail booking data.
  - 20% of county jail bookings in 2014 had the non-violent misdemeanor charges of drug possession, disorderly conduct and obstructing official business as the most severe charge.
  - 57% of those bookings were African-Americans (this mirrors the racial composition of overall bookings)



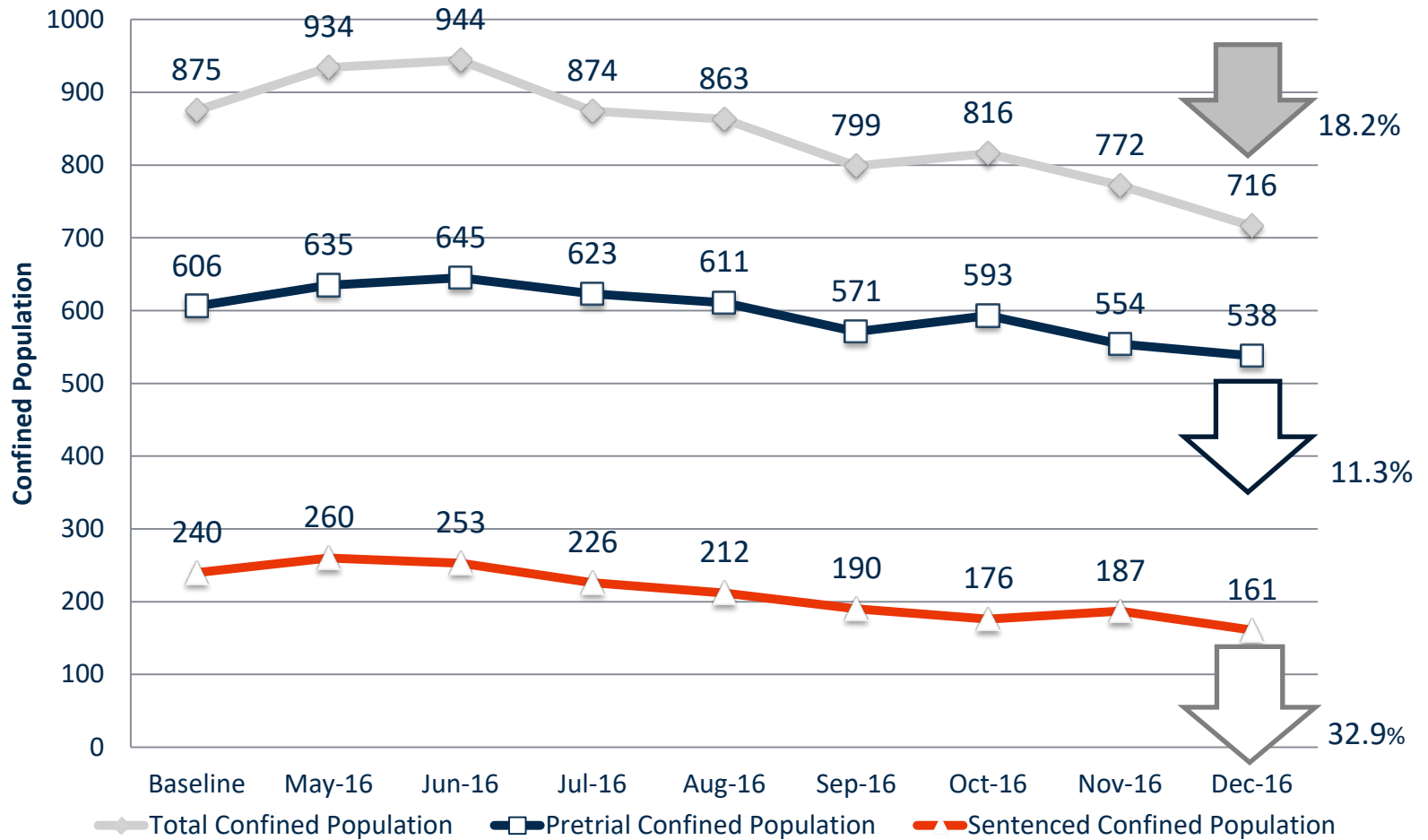
# Lucas County Average Daily Confined Population by Month (Baseline - December 2016)



# SAFETY + JUSTICE CHALLENGE

## Year One Results

# Lucas County Snapshot of Confined Population on the Last Day of the Month (Baseline - 2016)



# Lucas County: One Year Results

- Total incarcerated population reduction: 18%
- Failure to appear reduction: 29 %
- Pretrial recidivism reduction: 50%
- 4,158 bed days saved

# Conclusions and Looking Ahead

- Decline in new criminal activity = improved public safety
- Reform initiatives = just and equitable community and individual outcomes
- Community Partners = Safety + Justice

# OTHER DATA-DRIVEN INITIATIVES

Data Driven Justice

Research Network on Misdemeanor Justice

Stepping Up Initiative

# Contact Information

- CJCC ([www.lucascountycjcc.org](http://www.lucascountycjcc.org))  
One Government Center, Suite 1720  
Toledo, OH 43604
- Twitter:  
@CJCCToledo  
@NORIStoledo
- Holly Matthews, Executive Director
  - (P) 567.200.6828
  - E-mail – [holly.matthews@noris.org](mailto:holly.matthews@noris.org)

*Source: 2016 Lucas County SJC Annual Report*

# Thank You



[SafetyAndJusticeChallenge.org](http://SafetyAndJusticeChallenge.org)