



**CRIMINAL JUSTICE  
COORDINATING COUNCIL**

# **2021 Annual Report**

**The mission of the Criminal Justice Coordinating Council is to promote and foster cooperation and coordination between separate governmental units and agencies, and to improve the criminal justice system through planning, analysis, technical assistance, training, information management, and such other services as requested by the governmental units served.**



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# Executive Director Report



2021 was an exciting and challenging year for the Criminal Justice Coordinating Council (CJCC), which saw CJCC staff adjusting to the new normal and increased technology demands of a global pandemic.

CJCC has continued its participation in several national initiatives. The National Network of Criminal Justice Coordinating Councils (NNCJCC) provides a forum for local CJCCs to learn from each other and to build local capacity for system improvement. Lucas County, under the leadership of the Lucas County Commissioners, has continued as a Safety + Justice Challenge implementation site. Lucas County's challenge is to maintain a 39% jail population reduction. Through the hard work of the Safety + Justice Challenge Core Planning Team, Strategy Owners, and Sponsors, and project partners, as of Quarter Four 2021, Lucas County has achieved a 40.1% overall reduction in the local jail population. CJCC has continued to develop strategies to increase the capacity for cross system information sharing at the local level. To further enhance this work, Lucas County is a member of the NACO Peer Learning Network. The Peer Learning Network provides access to resources and tools to increase cross-system information sharing capacity

NORIS has continued to its focus on improving its disaster recovery capabilities. The first step of the disaster recovery plan – a redesigned data center – has been completed. The smaller data center footprint will allow NORIS to leverage a more cost-effective, off-site disaster recovery solution. With all that has been accomplished in 2021, there is much more to be done. The 2021 CJCC annual report provides a look back on the many accomplishments of the CJCC. This work will provide a strong foundation for the work that lies ahead.



A handwritten signature in blue ink that reads 'Holly K. Matthews'.

Holly K. Matthews  
Executive Director



# Our Team

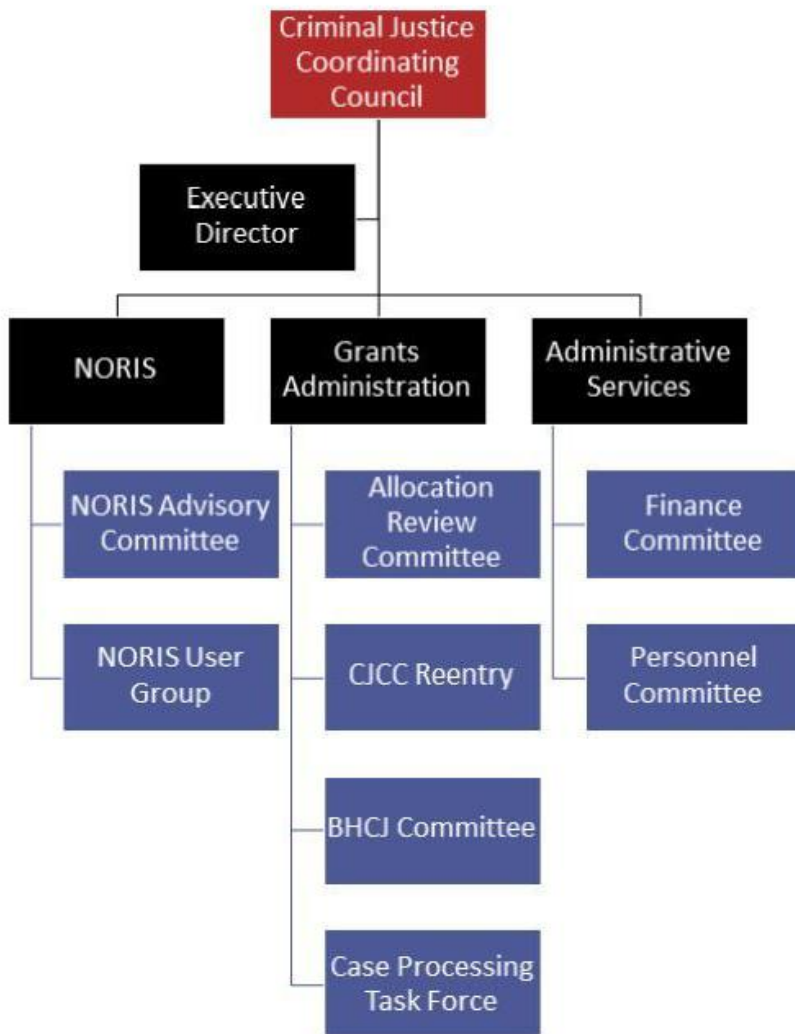
Holly Matthews, Executive Director

Lisa Delaney - Director, Administrative Services

Joyce Rupley - Director, NORIS

John Allen - Deputy Director, NORIS

- Roxanne Bixler
- Angela Bodnar
- Janet Boswell
- William Bowersox
- John Bowman
- Lisa Burket
- Tara Butler
- Carl Clark
- Jacob Cornell
- Matthew DeVries
- Ruthann Dile
- Tommy. Dunbar II
- Connor Faunce
- Julia Garver
- Cheryl Gorny
- Kierra Grant
- Denise Hernacki
- Michael Jordan
- Devon Launder
- Thomas Luettke
- Sandra Lytten
- Darin Madsen
- Glen Marsh
- Shane McCracken
- Christopher Meyers
- Carmen Miller
- Nicholas Moore
- Jenna Oakley
- Michael Oleksa
- Paresh Patel
- Diana Pylant
- Gayle Russell
- Matthew Schiering
- Kathleen Seeman
- Floyd Simon
- Joseph Smith
- Lindsay Szymczak
- Paul Tupciaskas
- Gregory Wojciechowski



CJCC has been serving the Toledo/Lucas County community for over 50 years.

# Milestones Timeline

1970  
Criminal Justice  
Regional Planning  
Unit

Can you find the proper records? And if you find them, how long will it take to extract the data you need? A computerized system replaces questions with immediate answers. Human resources can be utilized more effectively.

Law enforcement officers have enough to do without being burdened with more time consuming record keeping. A computer can help the officer in the field do his job faster, more efficiently and more safely. Dispatchers can supply officers with the information they need to rapidly evaluate a situation requiring their service. Serving the officer in the field is a primary goal of the computerized criminal justice information system.

Justice cannot be rendered without accurate, thorough information about the accused. Our court dockets are crowded, in part, because of an information crisis. As the population grows and changes, new demands are made upon the criminal justice system. Judges and attorneys can serve the cause of justice more effectively if they have the complete, rapidly retrievable information a computerized information system can provide. A more efficient judicial system protects the rights of the accused to a fair and speedy trial.

Criminal justice does not end with a verdict. Convicted persons become the subject of the most difficult phase of the criminal justice process — corrections. Are our correctional institutions up to the task? Correctional officers must have sufficient data if the rehabilitation process is to be successful. Law enforcement and judicial officers must be kept apprised of correctional data if they are to perform their functions. All areas of law enforcement are interdependent.

ASHPOH/COMMUNICATION

1970

- 1972 Criminal Justice Supervisory Council Established (CJSC)
- 1973 Criminal Justice Training & Education Center Created (CJTEC)
- 1976 Northwest Ohio Regional Information System Established (NORIS)

1980

- 1981 CJCC Established as successor to CJSC
- 1982 Felony Case Screening Project Established (FCSP)
- 1982 Computerized Records System Instituted (CRS)

1990

- 1992 TASC Established under CJCC
- 1993 NORIS Completed Installation of Fiber Optic cable
- 1996 TASC Established as 501(c)(3)
- 1997 Case Assignment and Tracking System (CATS)

2000

- 2000 CJTEC Closed
- 2000 Mainframe Core Software Migrated from Unisys to PC Client-server Utilizing SQL Server Databases

2010

- 2013 CJCC Reentry Committee formed
- 2015 CJCC Joins National Network of Criminal Justice Coordinating Councils
- 2016 CJCC Supports Lucas County Safety + Justice Challenge
- 2016 CJCC Joins the Data Driven Justice Initiative
- 2018 Behavioral Health Criminal Justice Committee formed

2020

- 2020 CJCC adjusts to COVID-19
- 2020 CJCC joins the Peer Learning Network (PLN)
- 2021 NORIS redesigns the main data center



# NORIS

## Data Center Upgrade

### Why the Data Center Upgrade was Needed:

Over the years, as NORIS user agencies have increased and new applications have been developed to support the needs of our users, new servers were added to the NORIS data center. The 42 servers in the NORIS data center ranged in age from one to 11 years old. The older servers may have caused the applications to run slower and were more likely to have hardware issues. Additionally, 42 servers utilize significant network staff time, as servers require upgrades to their operating systems, malware and anti-virus upgrades, and troubleshooting of issues.

NORIS spent 2021 planning for the data center upgrade. An RFP was issued and awarded to Dell for four high performance servers and a new SAN. Grant funding was repurposed by the CJCC to purchase this hardware upgrade. The new servers are expected to reduce Disaster Recovery costs as NORIS moves our disaster recovery solution to a cloud-based solution 50+ miles away in 2022.

## Northwest Ohio Regional Information System



# NORIS Applications

New enhancements and upgrades continued for our agencies in 2021, while NORIS Programming staff worked from home.

#### **Enhancements:**

- NORIS Property and Evidence Management Application

#### **Projects Completed:**

- NORIS Applications Migration to Version 10.3
- Response to Resistance Application for Lucas County Sheriff's Office
- Implementation of Ohio Supreme Court Revised Protection Order Forms
- Maumee Municipal Court Conversion to CLIP Criminal Traffic and Civil
- Sylvania Police Department Conversion to CRS
- Toledo Municipal Court Civil E-Notifications
- Payments / Toledo Police Department Tow Application Integration
- Warrant Updates for 911 Consolidation
- Tow Enhancements for 911 Consolidation
- Migration from Intellivue 6.1 to Intellivue GX Capture (Imaging software upgrade)

# Reentry Committee Members 2021



Timothy Kuhlman, Judge Toledo Municipal Court - Committee Chair  
Dr. Cecelia Adams, Toledo City Councilwoman  
Vernelis Armstrong, Federal District Court (retired Magistrate Judge), RCNWO  
Lenora Barry, Community Advocate, RCNWO  
Julia Bates, Lucas County Prosecutor's Office  
Denise Navarre Cubbon, Judge Lucas County Juvenile Court  
Kenneth Fallows, Toledo Lucas County Plan Commission  
Willie Knighten, ABC Behavioral Health and RCNWO  
Dave Kontur, RCNWO  
George Kral, Chief Toledo Police Department  
Tom McCarter, Vice President of RCNWO  
Karyn McConnell, President of RCNWO  
Veronica Murphy, Private Attorney, RCNWO  
Michael J. Navarre, Lucas County Sheriff  
Chris Stewart, Reentry Coordinator of Adult Parole Authority  
Open, President Lucas County Metropolitan Housing





# Reentry Grants



# 4.8 million

Since 2013, CJCC Reentry has leveraged \$4.8 million in federal grant funding to support local reentry initiatives.

## Current Grants

\$649,987

### 2016 Co-Occurring Disorders Grant (SCA 16)

The FY16 SCA Co-Occurring grant is building partnerships to ensure a well-coordinated system of care and support to assist returning citizens with Co-Occurring Disorders leaving the Correctional Treatment Facility (CTF) to successfully integrate into the community. COVID-19 severely impacted grant activities and referrals. In 2021, Above and Beyond Care Behavioral Health (ABC) began providing case management and mentoring services. There have been 140 referrals to the grant for services since the start date.

\$1,190,679

### 2019 Justice Reinvestment Initiative Grant (JRI)

JRI is funding the development of a database to house Ohio Department of Rehabilitation and Correction (ODRC) data. The ODRC data will include inmate details, release dates, and ancillary information. Law enforcement and reentry service providers will have access to this information upon signing an MOU. The project funds a NORIS programmer to create and enhance the database. Additionally, JRI funding will be used for the NORIS data center redesign. The redesign will allow NORIS to consolidate multiple servers into three super-servers.

\$1,000,000

### 2019 Innovative Reentry Initiative Grant (IRI)

In 2021, the IRI grant began an overall assessment of the reentry system in Lucas County. Midwest Evaluation and Research (MER) met with key stakeholders, conducted interviews, and attended an in-person CJCC Reentry Committee meeting. Part of the assessment includes a survey of Lucas County reentry agencies. The RIDGE project has provided the TYRO Moms and TYRO Dads curriculum to Correctional Treatment Facility (CTF) residents. MER is conducting a randomized control study of the program, working with 101 participants in the treatment group, and 55 in the control group. Two participants have been approved for Housing Choice Vouchers through Lucas Metropolitan Housing.

\$800,000

### 2020 National Evaluation Participation Grant

Lucas County has been selected to participate in the National Second Chance Act evaluation. Georgia State University (GSU) will complete a comprehensive evaluation of the effectiveness of the reentry services provided by the 2019 IRI grant. The final cross-site evaluation will be presented to Congress in 2025. GSU visited Lucas County in the summer of 2021 to learn about the Lucas County criminal justice system, current initiatives, and NORIS data capabilities.

Judge Lindsay Navarre - Co-Chair  
Common Pleas Court

Tina Wozniak - Co-Chair  
Lucas County Commissioner

Julia Bates  
Lucas County Prosecutor

Jeff De Lay  
Unison

Deb Flores  
ZEPF Center

Bud Hite  
Correctional Treatment Facility

Robin Isenberg  
National Alliance on Mental Illness

Robert Kasprzak  
Mental Health and Recovery Services Board, CIT

Chief George Kral  
Toledo Police Chief

Judge Joshua Lanzinger  
Toledo Municipal Court

Johnetta McCollough  
TASC of Northwest Ohio

Sean McNulty  
Chief Public Defender

Valerie Moyer  
Harbor

Michele Myerholtz  
Board of Developmental Disabilities

Sheriff Michael Navarre  
Lucas County Sheriff

Jeffrey Newton  
University of Toledo

Judge Jack Puffenberger  
Probate Court

Scott Sylak  
Mental Health and Recovery Services Board

Amy Timmons  
A Renewed Mind

Leslie Witherell  
Veterans Health Administration

# Behavioral Health Criminal Justice Committee

## Cross System Data Sharing

- Identified as a top priority during the 2018 SIM mapping process.
- Lucas County was selected as a member of the National Association of Counties (NACo) Peer Learning Network (PLN) communities. The PLN provides support to 13 counties with an interest in addressing the needs of individuals with mental illness in the criminal justice system, with an approach and framework that aims to also reduce racial and ethnic disparities in the target population.
- Lucas County's PLN work focuses on implementing a comprehensive and integrated data-sharing and notification system to allow both the criminal justice and behavioral health systems access to information that will aid in continuity of care and better serve the population of individuals that are suffering from MI/CMISA that are justice-involved.

# Behavioral Health Criminal Justice Committee

## Unison Jail-Based Services

The BHCJ Coordinator assisted Unison with a SAMSHA grant application. Unison received 3.6 million dollars to expand access to mental health and/or substance use disorder services to individuals in jail. The grant will support jail initiatives including reentry services, clinical service support, and medication management while incarcerated. Additionally, Unison will establish partnerships between behavioral health providers and the criminal justice system to maintain clinical treatment while individuals are incarcerated in the Lucas County Corrections Center. The goal is to ensure that clinical service for incarcerated individuals diagnosed with a mental illness or substance use disorder are able to continue services while incarcerated and that newly diagnosed individuals can be offered the full continuum of treatment options.

- Brief mental health and substance use disorder screens
- Case management
- Coordination with current community providers
- Diagnostic assessment
- Group programming
- Individual treatment
- Medications
- Reentry support
- Telehealth services

## CARE Center

The BHCJ Coordinator assisted the Mental Health and Recovery Services Board in their application for the Justice and Mental Health Collaboration Program Grant to develop and implement the Crisis Access Recovery Engagement (CARE) Center, operated by Zepf, to serve as a law enforcement drop off center. The CARE Center will open January 31, 2022.

 ZEPF CENTER - 2005 ASHLAND AVE - TOLEDO OH, 43620

 OPEN 24 HOURS, 7 DAYS A WEEK



**CrisisCare**  
Helpline | 419-904-CARE (2273)  
www.crisiscare.com

### Step 1:

Law enforcement encounters an individual they deem appropriate for deflection to the CARE Center. En route, Officer calls the CARE Center.



### Step 2:

Law enforcement drives that individual to the CARE Center and meets Zepf staff at the door.

CARE CENTER  
CRISIS, ACCESS, RECOVERY, ENGAGEMENT  
DATE: \_\_\_\_\_  
DEPARTMENT REFERRING: \_\_\_\_\_  
BADGE ID NUMBER: \_\_\_\_\_  
RID NUMBER: \_\_\_\_\_  
REASON OFFICER WAS CALLED TO SCENE: \_\_\_\_\_  
CLIENT DISPOSITION IF NOT DEFLECTED TO CARE CENTER? HOSPITAL \_\_\_\_\_  
JAIL \_\_\_\_\_ OTHER \_\_\_\_\_  
(PLEASE IDENTIFY OTHER)  
WAS THIS PERSON CITED? YES \_\_\_\_\_ NO \_\_\_\_\_  
CRIMINAL CHARGES THIS PERSON WOULD RECEIVE IF NOT DEFLECTED TO ZEPF'S CARE CENTER?



### Step 3:

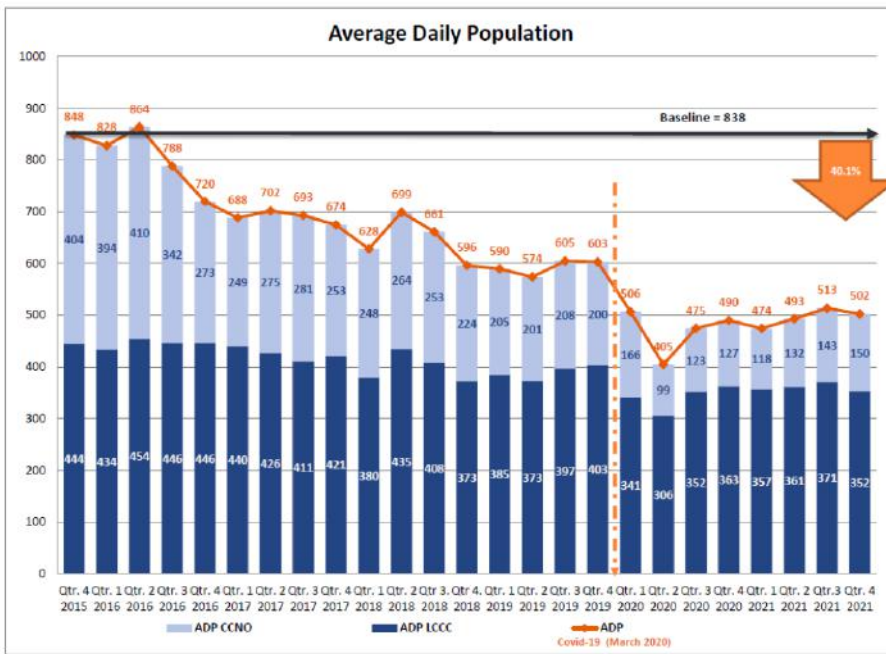
Law enforcement fills out a brief survey and is back on patrol within five minutes.

# Safety + Justice Challenge

## LUCAS COUNTY, OHIO

The Safety + Justice Challenge is an initiative funded by the John D. and Catherine T. MacArthur Foundation to reduce over-incarceration by changing the way America thinks about and uses jails. Lucas County received \$960,000 of sustainability funding in 2020.

In 2021, Lucas County released the first round of grants to innovative community-based organizations to further criminal justice reform.



Qtr. 1: Feb - Apr; Qtr. 2: May - July; Qtr. 3: Aug - Oct.; and Qtr. 4: Nov - Jan.

Updated: February 2022



### Strategy 1



Criminal Justice Practices

### Strategy 2



Managing Based on Risk

### Strategy 3



Expedited Case Processing

### Strategy 4



Diversion of Underserved Practices

### Strategy 5



Coordinated Community Corrections Practices

### Strategy 6



Reducing Racial and Ethnic Disparities

# Case Processing Task Force

The Case Processing Task Force was created in 2019 to address problem areas identified in the 2018 Safety + Justice Challenge stress test, and to work towards other case processing improvements leading to a reduction in jail bed days. The group discussed eDiscovery software as an option to speed up the sharing of discovery and ultimately case resolution. The CJCC released an eDiscovery RFP in early to mid-2021. Five vendors submitted bids. A smaller subcommittee was created by Chair Julia Bates to review the proposals, ultimately recommending two vendors from which the finalist was selected. The eDiscovery solution contract will be awarded in 2022.



Julia Bates, Prosecutor, Lucas County Prosecutor's Office (Chair)

Michelle Butts, Lucas County Common Pleas Court Deputy Director, RCS, Pretrial Services

Gary L. Byers, Lucas County Commissioner

Matthew Heyrman, Deputy County Administrator, Board of Lucas County Commissioners

Judge Timothy Kuhlman, Toledo Municipal Court

Sean McNulty, Chief Public Defender, Toledo Legal Aid Society

Judge Lindsay Navarre, Lucas County Common Pleas Court

Sheriff Michael J. Navarre, Lucas County Sheriff's Office

Scott Sylak, Executive Director, Mental Health and Recovery Services Board

David Toska, Prosecutor, Toledo Municipal Court

## Allocation Review Committee (ARC)

The ARC is a standing, special purpose advisory committee of the CJCC. ARC members are charged with the following responsibilities: reviewing funding requests for local criminal justice system projects; developing local funding plans for federal program allocations for recommendation to the CJCC; and monitoring ongoing performance and accomplishments of funded programs and reporting outcome results to the CJCC. The CJCC appoints the ARC Chairman and approves all committee members.

Julia Bates, Prosecutor - Chair

Denise Navarre Cubbon, Judge, Lucas County Juvenile Court

Lynn Jacquot, Board Member, Ohio Domestic Violence Network

David Kontur, Executive Director, Lucas County Family Council

Timothy Kuhlman, Judge, Toledo Municipal Court

Diana Minor, Budget Analyst, Lucas County Office of Management and Budget

Bill Sanford, Sylvania Public Safety Director

Scott Sylak, Executive Director, Lucas County Mental Health and Recovery Services Board

Michael J. Navarre, Sheriff, Lucas County

# Grants Management

CJCC Grants Management staff strives to continue the long tradition of administering federal grant funds successfully through providing financial, programmatic, and technical assistance. The Allocation Review Committee (ARC) is comprised of individuals who represent various criminal justice and community agencies throughout Lucas County. The committee continues to implement the use of a local funding plan (the ARC Strategic Plan) which is instrumental in the development of local projects that aim to enhance and strengthen our local criminal justice system.



# Federal Grants

## Justice Assistance Grant (JAG)

JAG is a cornerstone federal crime-fighting program, supporting the federal government's crucial role in spurring innovation, as well as testing and replicating evidence-based practices nationwide. States and local communities use these funds to address needs and fill gaps across their entire criminal and juvenile justice systems, including prevention, enforcement, courts, prosecution, indigent defense, corrections, crisis-intervention and behavioral health services for justice-involved persons, victim assistance, and other community supports.

## Violence Against Women Act (VAWA)

The STOP VAWA Program was authorized in 1994 and reauthorized in 2005. The VAWA Program emphasizes coordinated, community approaches to reducing violence against women and creating mutually respectful partnerships between the criminal justice system and victim service programs.

## Title II Funding:

In 1974, Congress enacted the Juvenile Justice & Delinquency Prevention Act (the Act). From the Act, the Federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the Title II Formula Grant program were created. The purpose of the Title II program is to assist communities in addressing juvenile crime and delinquency at the local level. Based on the statewide guidance, Title II funds in Ohio will be used to implement programs that will reduce racial and ethnic disparities (RED) in the juvenile justice system.

# CY21 JAG

Toledo Police Department (TPD) - FY20  
TPD Justice Assistance: **\$121,860.55**

Lucas County Sheriff's Office (LCS) - FY20  
LCSO Justice Assistance : **\$52,225.96**

Lucas County Prosecutor's Office (LCPO) -  
FY19 DVHRT - **\$43,290.91**

Lutheran Social Services - FY19 Reentry  
Case Management - **\$12,983**

# FY20 VAWA

Lucas County Sheriff's Office-  
Integrated Investigations: **\$31,208.31**

Family & Child Abuse Prevention Center-  
Domestic Violence Court Advocacy: **\$26,261.61**

LCPO-VAW Response Team: **\$59,191.13**

TPD-Toledo Police Special Victim's Unit (SVU):  
**\$29,190.67**

Lucas County Juvenile Court- Family Violence  
Intervention Program (FVIP): **\$23,999.74**

YWCA of NW Ohio-YWCA DV Outreach  
Advocate Case Manager: **\$37,365.17**

Advocating Opportunity-Advocating for Victims  
of HT: **\$18,133.80**

University of Toledo - LBGTA+: **\$18,133.80**

# FY20 Title II

Center of Hope, Inc. - ELEVATE: After  
School Program: **\$45,000.00**

Junction Coalition - JOY Program:  
**\$25,000.00**

# Finance Committee

**Finance Committee members oversee the development of the annual CJCC budget and review monthly financial statements provided to the CJCC.**

Timothy Kuhlman, Judge - Chairman  
Gary L. Byers, Commissioner  
Wade Kapszukiewicz, Mayor  
George Kral, Chief  
Lindsay Navarre, Judge  
Michael J. Navarre, Sheriff  
Jeffrey Newton, Chief

# Personnel Committee

**Personnel Committee members review and modify the Personnel Policy document of the CJCC, complete an annual performance evaluation of the Executive Director with a report to the CJCC, and conduct the recruitment process for the Executive Director when the position is vacant. The Executive Director is responsible for the daily operations of the agency and all matters relating to the employment of other staff members.**

Julia Bates, Prosecutor - Chairman  
Gary L. Byers, Commissioner  
Wade Kapszukiewicz, Mayor  
Timothy Kuhlman, Judge  
Michael J. Navarre, Sheriff  
Jeffrey Newton, Chief

# NORIS Advisory Committee

Members of the NORIS Advisory Committee will review policies regarding budgeting, operation, and procedure for the Northwest Ohio Regional Information System (NORIS), pertaining to the operation and maintenance of the integrated computer systems used by multiple law enforcement, court, and corrections agencies. NAC members will develop, review, and **recommend** to the CJCC a rate structure that will provide an equitable distribution of direct and indirect costs associated with the development and operation of NORIS systems.

Jeffrey Newton, Chief - Chairman  
Timothy Kuhlman, Judge  
Wade Kapszukiewicz, Mayor  
George Kral, Chief  
Vallie Bowman-English, Clerk  
Michal J. Navarre, Sheriff



A vertical graphic of the American flag, showing the stars and stripes, positioned on the left side of the page.

# CJCC Board Members

[Vallie Bowman-English - Chair](#)  
Toledo Municipal Court, Clerk of Courts

[Timothy Kuhlman - Vice-Chair](#)  
Judge, Toledo Municipal Court

[Julia R. Bates - Secretary](#)  
Lucas County Prosecutor

[Jeffrey Newton - Treasurer](#)  
Chief, University of Toledo Police  
Department

[Dr. Cecelia Adams](#)  
Toledo City Council

[Gary L. Byers](#)  
Lucas County Commissioner

[Denise Navarre Cubbon](#)  
Judge, Lucas County Juvenile  
Court

[Wade Kapszukiewicz](#)  
Mayor, City of Toledo

[George Kral](#)  
Chief, Toledo Police Department

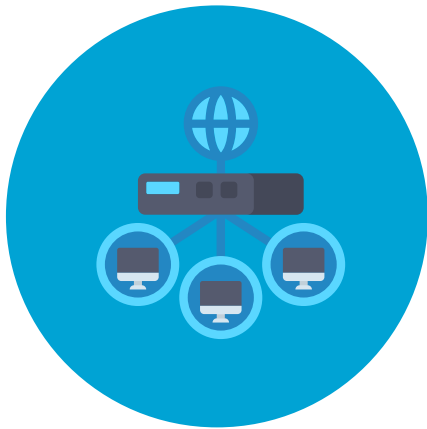
[Sean McNulty](#)  
Chief Public Defender, Toledo Legal Aid Society

[Lindsay Navarre](#)  
Judge, Lucas County Court of Common  
Pleas

[Michael J. Navarre](#)  
Lucas County Sheriff

[Randall Parker, III](#)  
Real Men READ-Y Program

# Looking Ahead 2022



Enhanced  
disaster recovery  
capacity



Data analytic  
capacity



Office  
expansion

## Contact Us:

One Government Center,  
Suite 1720  
Toledo, OH 43604  
567.200.6850

[www.lucascountycjcc.org](http://www.lucascountycjcc.org)

**CJCC** | CRIMINAL JUSTICE  
COORDINATING COUNCIL