

CJCC

**CRIMINAL JUSTICE
COORDINATING COUNCIL**

20

**ANNUAL
REPORT**

*The Criminal Justice
Coordinating Council*

22



WELCOME

2022 IN REVIEW

2022 was an exciting year for the Criminal Justice Coordinating Council (CJCC). CJCC began planning for an office expansion in 2020. The planning came to fruition with the end of the renovations in 2022. The expanded office space enables CJCC to host meetings on the 17th floor of One Government Center with technology to meet current needs. Additionally, the expansion enabled CJCC to better group employees in spaces that meets each team's needs.

CJCC has continued its participation in several national initiatives. The National Network of Criminal Justice Coordinating Councils (NNCJCC) provides a forum for local CJCCs to build local capacity for system improvement. I was selected as a subject matter expert for the CJCC National Standards and Essential elements. The project was funded by the National Institute of Corrections (NIC) and coordinated by the Justice Management Institute (JMI). This project will serve as a guide for communities to create or enhance their CJCCs. Lucas County, under the leadership of the Lucas County Commissioners, has continued as a Safety + Justice Challenge implementation site. Through the hard work of the Safety + Justice Challenge Core Planning Team, Strategy Owners, and Sponsors, and project partners, as of Quarter Four 2022, Lucas County has achieved a 37.2% overall reduction in the local jail population. CJCC has continued to develop strategies to increase the capacity for cross-system information sharing at the local level. To further enhance this work, Lucas County is a member of the NACO Peer Learning Network. The Peer Learning Network provides access to resources and tools to increase cross-system information sharing capacity. As part of focus on the intersection of behavioral health and criminal justice, Lucas County has been selected as an Innovator County for implementing Stepping Up's three-step approach to collect and analyze timely data on the prevalence of people in their jails who have serious mental illnesses (SMI). These steps include establishing a shared SMI definition for their Stepping Up efforts across criminal justice and behavioral health systems, ensuring everyone booked into jail is screened for mental illnesses, and regular reporting on this population. Lucas County is the second county in Ohio to receive this designation.

NORIS has continued to evolve and has been developing applications for the Court Diagnostic and Treatment Facility (CDTF), the Domestic Violence High Risk Team (DVHRT), and the Justice Reinvestment Initiative (JRI). NORIS continues to refine existing applications including E-forms and NORIS SocialWISE.

The 2022 CJCC annual report provides a look back on the many accomplishments of the CJCC. This work will provide a strong foundation for the work that lies ahead.



Holly K. Matthews

Executive Director

Recipient of the 2022 Henry B. Herschel Commitment Award presented by University of Toledo Law Alumni Affiliate



CJCC's newly created Board room enables the Board and CJCC committees to meet in a space that is equipped with current technology.

CJCC Board Members

VALLIE BOWMAN-ENGLISH, CHAIR

Toledo Municipal Court, Clerk of Courts

TIMOTHY KUHLMAN, VICE CHAIR

Judge, Toledo Municipal Court

JULIA R. BATES, SECRETARY

Lucas County Prosecutor

JEFFREY NEWTON, TREASURER

Chief, University of Toledo Police Department

GARY L. BYERS

Lucas County Commissioner

SEAN McNULTY

Chief Public Defender,
Toledo Legal Aid Society

DENISE NAVARRE CUBBON

Judge, Lucas County Juvenile
Court

LINDSAY NAVARRE

Judge, Lucas County Court of
Common Pleas

JOHN HOBBS III

Councilman, Toledo City Council

MICHAEL J. NAVARRE

Sheriff, Lucas County Sheriff's
Office

WADE KAPSZUKIEWICZ

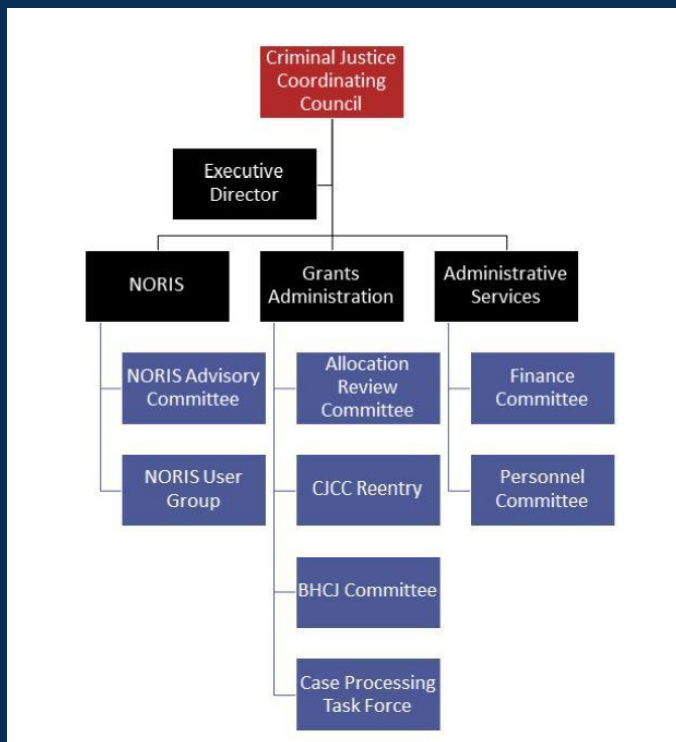
Mayor, City of Toledo

RANDALL PARKER, III

Real Men READ-Y Program

GEORGE KRAL

Chief, Toledo Police Department



Meet our Team

EXECUTIVE DIRECTOR

Holly Matthews

SENIOR LEADERSHIP

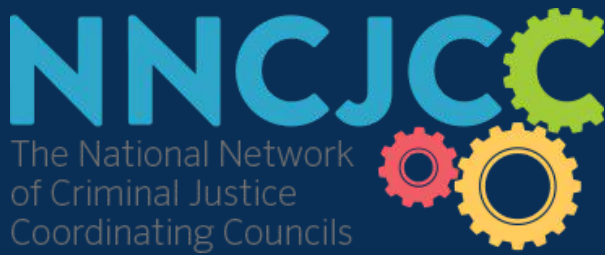
Lisa Delaney, Director of
Administrative Services
Joyce Rupley, Director, Noris
John Allen, Deputy Director,
NORIS

STAFF

Angela Bodnar
Carl Clark
Cheryl Gorny
Christopher Meyers
Connor Faunce
Darin Madsen
Denise Hernacki
Devon Launder
Diana Pylant
Gayle Russell
Glen Marsh
Gregory Wojciechowski
Jacob Cornell
John Bowman
Joseph Smith
Julia Garver
Kathleen Seeman
Kierra Grant
Lindsay Szymczak
Lisa Burket
Marla Conkin
Matthew DeVries
Matthew Schiering
Michael Jordan
Nicholas Moore
Paresh Patel
Paul Tupciaskas
Roxane Bixler
Ruthann Dile
Sandra Lytten
Shane McCracken
Thomas Luettker
Tommy Dunbar II
William Bowersox

national *initiatives*

2022 IN REVIEW



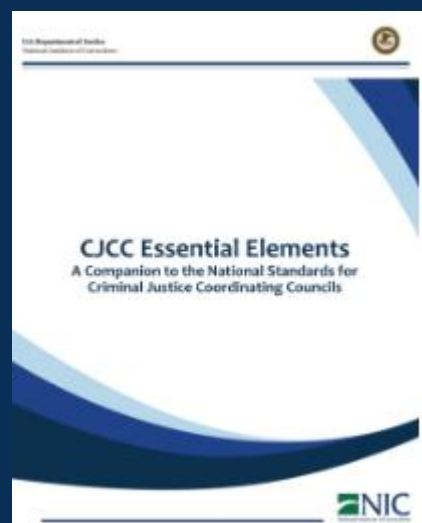
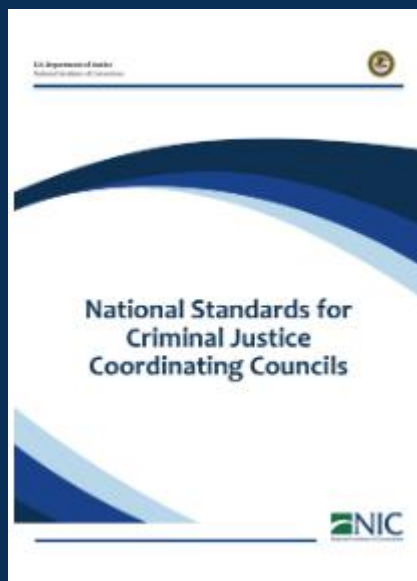
CJCC is an active member of the National Network of Criminal Justice Coordinating Councils (NNCJCC). The Network is a forum to engage in national problem-sharing and problem-solving discussions about creating systemic and sustainable change, coordination and collaboration among diverse stakeholders, emerging justice system challenges, and effective strategies for addressing these challenges. CJCC was represented at the annual meeting in Charleston, South Carolina.

CJCC National Standards

Holly Matthews, Executive Director, served as a Subject Matter Expert for the development of the CJCC National Standards and CJCC Essential Elements. Both documents were published by the National Institute of Corrections and developed by JMI.

The National Standards for Criminal Justice Coordinating Councils (CJCC) is a comprehensive framework for the formation and management of CJCCs. The standards consist of 13 core elements for CJCCS.

The standards are accompanied by the CJCC essential elements which consist of ten key attributes associated with high performing CJCCs

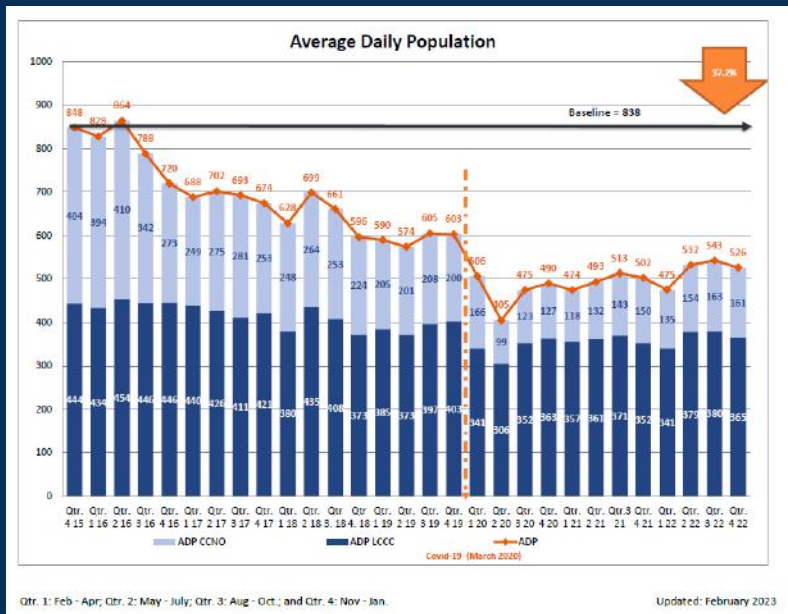


safety + justice challenge

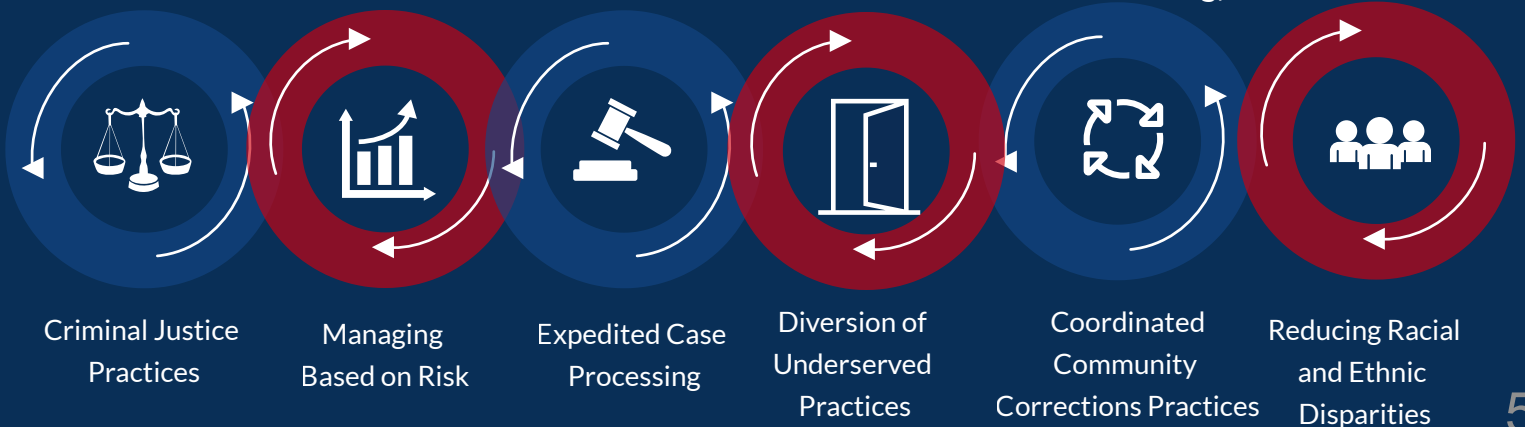
37%
jail reduction since the establishment of the Lucas County Baseline in 2015.

The Safety + Justice Challenge is an initiative funded by the John D. and Catherine T. MacArthur Foundation to reduce over-incarceration by changing the way America thinks about and uses jails. Lucas County received \$460,000 of capstone funding in 2022. In 2022, Lucas County released the second round of grants to innovative community-based organizations to further criminal justice reform.

SJC Community Grants

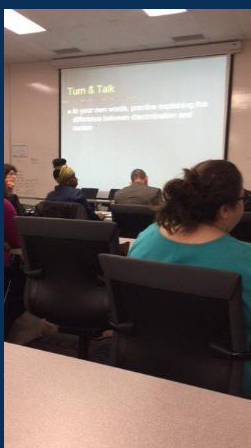


- All in Academy Youth Program (All in Academy) - \$10,000
- Brothers United (Pathway Inc.) - \$10,000
- Community Development Program (The Program Inc.) - \$10,000
- FDCA Revitalizing the Community #2 (Frederick Douglass Community Association) - \$10,000
- Midnight Basketball (Believe Center) - \$10,000
- Restoring Community Justice & Communications (The Junction Coalition) - \$10,000
- School Student Behavior Support (SSBS) (JRM Mentoring) - \$10,000
- Winter Basketball League/Books B4 Hoops Program (Police Athletic League) - \$10,000
- Youth Shelter (Open Arms Transformational Living) - \$10,000



GRANTS *management*

CJCC Grants Management staff strives to continue the long tradition of administering federal grant funds successfully through providing financial, programmatic, and technical assistance. The Allocation Review Committee (ARC) is comprised of individuals who represent various criminal justice and community agencies throughout Lucas County. The committee continues to implement the use of a local funding plan (the ARC Strategic Plan) which is instrumental in the development of local projects that aim to enhance and strengthen our local criminal justice system.



Allocation Review Committee (ARC)

The ARC is a standing, special purpose advisory committee of the CJCC. ARC members are charged with the following responsibilities: reviewing funding requests for local criminal justice system projects; developing local funding plans for federal program allocations for recommendation to the CJCC; and monitoring ongoing performance and accomplishments of funded programs and reporting outcome results to the CJCC. The CJCC appoints the ARC Chairman and approves all committee members.

Julia Bates, Prosecutor - Chair

**Denise Navarre Cubbon, Judge,
Lucas County Juvenile Court**

**Kevin Helminski, Lucas County
Sheriff's Office**

**Lynn Jacquot, Board Member,
Ohio Domestic Violence Network**

**David Kontur, Executive Director,
Lucas County Family Council**

**Timothy Kuhlman, Judge, Toledo
Municipal Court**

**Bill Sanford, Sylvania Public
Safety Director**

**Scott Sylak, Executive Director,
Lucas County Mental Health and
Recovery Services Board**

**Lana Tyrell, Budget Analyst,
Lucas County Office of
Management and Budget**

Robert Vasquez, The Toledo Zoo,

federal grants

Justice Assistance Grant (JAG)

JAG is a cornerstone federal crime-fighting program, supporting the federal government's crucial role in spurring innovation, as well as testing and replicating evidence-based practices nationwide. States and local communities use these funds to address needs and fill gaps across their entire criminal and juvenile justice systems, including prevention, enforcement, courts, prosecution, indigent defense, corrections, crisis intervention and behavioral health services for justice involved persons, victim assistance, and other community supports.

Violence Against Women Act (VAWA)

The STOP VAWA Program was authorized in 1994 and reauthorized in 2005. The VAWA Program emphasizes coordinated, community approaches to reducing violence against women and creating mutually respectful partnerships between the criminal justice system and victim service programs.

Title II Funding:

In 1974, Congress enacted the Juvenile Justice & Delinquency Prevention Act (the Act). From the Act, the Federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the Title II Formula Grant program were created. The purpose of the Title II program is to assist communities in addressing juvenile crime and delinquency at the local level. Based on the statewide guidance, Title II funds in Ohio will be used to implement programs that will reduce racial and ethnic disparities (RED) in the juvenile justice system.

CY22 JAG

- Toledo Police Department (TPD) - FY21 TPD Justice Assistance: \$131,407.71
- Family + Child Abuse Center, DV Court Advocacy - FY20 \$34,047.47
- Lucas County Sheriff's Office (LCSO) - FY21 LCSO Justice Assistance : \$56,317.59
- Lucas County Prosecutor's Office (LCPO) - FY20 DVHRT - \$37,400.85

FY21 VAWA

- LCSO Integrated Investigations: \$43,000.00
- FCAPC DV Court Advocacy: \$22,797.53
- LCPO-VAW Response Team: \$60,000.00
- TPD Special Victim's Unit: \$21,273.51
- YWCA of NW Ohio-YWCA DV Outreach Advocate Case Manager: \$36,517.43
- Advocating Opportunity-Advocating for Victims of HT: \$23,781.22

FY20 Title II

- Center of Hope, Inc.
- ELEVATE: After School Program: (FY20 JV) \$45,000.00
- Junction Coalition JOY Program (FY20 JV): \$25,000.00
- Lucas County Juvenile Court CTC Film Program and Art Mural: \$19,000.00

Reentry

The Reentry Committee of the Criminal Justice Coordinating Council (CJCC) will provide leadership on public policy, alignment and coordination of criminal justice systems, and resources to support reentry efforts in Lucas County. Additionally, the Reentry Committee will work in partnership with the Reentry Coalition of Northwest Ohio (RCNWO) to secure broad community input, build partnerships, and assure a well-coordinated system of care and support to assist previously incarcerated men, women, and youth with successful integration back into the community.

NATIONAL SECOND CHANCE MONTH

Since its adoption in 2017 by Prison Fellowship, April has been celebrated as National Second Chance Month by several Presidential administrations, the US Senate and over 600 US partner organizations. The CJCC and Reentry Coalition of Northwest Ohio (RCNWO) celebrated National Second Chance Month in April by hosting a number of events. The largest two events were the Reentry Simulations hosted in collaboration between the CJCC, RCNWO, and the Lucas County Adult Probation Department. Each of the simulations were half-day events and were well attended. Reentry advocates and probation staff helped man the “agency” tables and participants -all five Lucas County Courts had staff attend – were tasked with challenges that individuals face when returning home from incarceration. The Sylvania Municipal Court closed their Court for a half day so all court staff could attend.

GOING HOME TO STAY AT THE ART MUSEUM

2022 was the beginning of a new partnership between the CJCC, RCNWO and the Toledo Museum of Art. In June, the monthly Going Home to Stay program (aka First Wednesday’s) was held in the Glass Pavilion at the Museum. Planning for this event began in 2021 which allowed this event to be highly successful and hopefully an annual tradition. The event kicked off with a great welcome for the participants in the Glass Salon and then participants were able to visit resource providers who had set up tables throughout the main hall of the Pavilion. Over 90 individuals were helped at the event and the Museum offered free tickets to tour the Pavilion and to see the glass blowing demonstration that afternoon. To ensure the event went smoothly both Goodwill Industries of NW Ohio and Empowered for Excellence offered shuttle buses to get people that showed up at Government Center to the Art Museum.

PALM BEACH REENTRY SUMMIT

In early 2022 the CJCC submitted a competitive proposal to the Palm Beach Reentry Summit selection committee and was asked to present at the Summit in October 2022. The presentation was to highlight Going Home to Stay and the Toledo Municipal Court Reentry Docket. The presenters were Judge Kuhlman, Holly Matthews and Tom Luettk. The breakout section was filled to capacity and the presentation was well received.

Reentry Committee Members

Timothy Kuhlman, Judge Toledo
Municipal Court - Committee Chair

John Hobbs III, Toledo City
Councilman

Vernelis Armstrong, Federal
District Court (retired Magistrate
Judge), RCNWO

Lenora Barry, Community
Advocate, RCNWO

Julia Bates, Lucas County
Prosecutor's Office

Denise Navarre Cubbon, Judge
Lucas County Juvenile Court

Willie Knighten, ABC Behavioral
Health and RCNWO

Dave Kontur, RCNWO

George Kral, Chief Toledo Police
Department

Tom McCarter, Vice President of
RCNWO

Karyn McConnell, President of
RCNWO

Veronica Murphy, Private Attorney,
RCNWO

Michael J. Navarre, Lucas County
Sheriff

Chris Stewart, Reentry
Coordinator of Adult Parole
Authority

Joaquin Cintron Vega, President
Lucas County Metropolitan
Housing



Reentry *grants*

\$649,987

2016 Co-Occurring Disorders Grant (SCA 16)

The FY16 SCA Co-Occurring grant is building partnerships to ensure a well-coordinated system of care and support to assist returning citizens with Co-Occurring Disorders leaving the Correctional Treatment Facility (CTF) to successfully integrate into the community. COVID-19 severely impacted grant activities and referrals. In 2021, Above and Beyond Care Behavioral Health (ABC) began providing case management and mentoring services. There have been 140 referrals to the grant for services since the start date.

\$1,190,679

2019 Justice Reinvestment Initiative Grant (JRI)

JRI is funding the development of a database to house Ohio Department of Rehabilitation and Correction (ODRC) data on all individuals returning to Lucas County. The ODRC data will include inmate details, release dates, and ancillary information. Law enforcement and reentry service providers will have access to this information upon signing an MOU. The project funds a NORIS programmer to create and enhance the database. Additionally, JRI funding will be used for the NORIS data center redesign. The redesign will allow NORIS to consolidate multiple servers into three super servers.

\$1,000,000

2019 Innovative Reentry Initiative Grant (IRI)

In 2021, the IRI grant began an overall assessment of the reentry system in Lucas County. Midwest Evaluation and Research (MER) met with key stakeholders, conducted interviews, and attended an in-person CJCC Reentry Committee meeting. Part of the assessment includes a survey of Lucas County reentry agencies. The RIDGE project has provided the TYRO Moms and TYRO Dads curriculum to Correctional Treatment Facility (CTF) residents. MER is conducting a randomized control study of the program, working with 101 participants in the treatment group, and 55 in the control group. Two participants have been approved for Housing Choice Vouchers through Lucas Metropolitan Housing.

\$800,000

2020 National Evaluation Participation Grant

Lucas County has been selected to participate in the National Second Chance Act evaluation. Georgia State University (GSU) will complete a comprehensive evaluation of the effectiveness of the reentry services provided by the 2019 IRI grant. The final cross-site evaluation will be presented to Congress in 2025. GSU visited Lucas County for a second site visit in September of 2022 to learn about the Lucas County criminal justice system, current initiatives, and NORIS data capabilities.

BH/CJ *committee*

Peer Learning Network (PLN)- Peer Exchange

The Peer Learning Network's goal is to reduce the number of individuals with mental illness involved in the justice system. Through participation in the PLN, Lucas County has developed an action plan focused on cross system information sharing. PLN members have received technical assistance from other sites, partners, and strategic allies within the John D. and Catherine T. MacArthur Foundation's SJC network, Stepping Up, and the Familiar Faces Initiative (formerly Data-Driven Justice).

Through the PLN, Lucas County delegates visited Pima County, Arizona to learn about their behavioral health continuum of care. Lucas County hosted 20 County leaders and healthcare officials on October 25 and 26, 2022. Participants learned about Lucas County's work at the intersection of behavioral health and criminal justice.



Innovator County

The Stepping Up Initiative is a national initiative to reduce the overincarceration of people with mental illnesses. Lucas County has been a member of the Stepping Up Initiative since 2016, as local leaders have committed to reducing the prevalence of people who have mental illnesses in the local jail population. In 2022, Lucas County was named as one of a select group of Stepping Up Innovator Counties in the United States. Nearly 500 counties in 43 states have committed to participating in the Stepping Up initiative, but few are chosen for the distinction of being named as an Innovator County. Lucas County is the 18th county in the country to earn the distinction, and only the second county in Ohio.

Committee Members

Judge Lindsay Navarre - Co-Chair

Common Pleas Court

Tina Wozniak - Co-Chair

Lucas County Commissioner

Julia Bates

Lucas County Prosecutor

Jeff De Lay

Unison

Deb Flores

Zepf Center

Bud Hite

Correctional Treatment Facility

Robin Isenberg

National Alliance on Mental Illness

Robert Kasprzak

*Mental Health and Recovery Services Board,
CIT*

Chief George Kral

Toledo Police Chief

Judge Joshua Lanzinger

Toledo Municipal Court

Johnetta McCollough

TASC of Northwest Ohio

Sean McNulty

Chief Public Defender

Valerie Moyer

Harbor

Michele Myerholtz

Board of Developmental Disabilities

Sheriff Michael Navarre

Lucas County Sheriff

Jeffrey Newton

University of Toledo

Judge Jack Puffenberger

Probate Court

Scott Sylak

*Mental Health and Recovery Services
Board*

Amy Timmons

A Renewed Mind

Leslie Witherell

Veterans Health Administration



CJCC/NORIS BACKGROUND CHECKS

CJCC/NORIS Background Checks office provides government, business, and private individuals with criminal history reports for the purpose of determining eligibility in the areas of employment, rental agreements, childcare, elder care, and enlistment in the armed services. The information provided is public record and complies with state and federal data privacy laws. A standard Criminal History Record Check can be purchased, as well as a Fingerprint Webcheck.

Contact Info:

Phone: 567.200.6839

email: crimhist@noris.org

Pricing:

- Local (Northwest Ohio) - \$10
- BCI (State of Ohio) - \$37
- FBI (United States) - \$39
- FBI/BCI (Federal and State) - \$61





The Northwest Ohio Regional Information System (NORIS) was founded in 1974 to provide records automation and information sharing among jurisdictions in Lucas County, Ohio and has grown to serve 114 criminal justice agencies in Lucas County and surrounding counties of Northwest Ohio. In 2022 NORIS supported over 3,700 end-users and over 2,300 terminals on the NORIS network. NORIS has a staff of 33 employees that provide both hardware and software application development support to meet the specific needs of the local, regional, state and federal agencies within Lucas County and the surrounding area. The NORIS data warehouse contains more than 900,000,000 criminal justice records.

NORIS processes approximately 14 million transactions per month and maintains criminal histories on over 1,000,000 people in addition to offering on-line access to over 100,000 active warrants. NORIS has proven to be a valuable, cost-effective resource for law enforcement, court, corrections, and probation agencies.

NORIS is governed by the Criminal Justice Coordinating Council (CJCC). Members of the CJCC serve on the NORIS Advisory Committee (NAC) to review policies regarding budgeting, operation, and procedure(s) for NORIS in order to sustain the operation and maintenance of an integrated network of applications used by multiple law enforcement, court, corrections agencies in addition to criminal justice related services.

NORIS Advisory Committee (NAC) Members

Jeffrey Newton, Associate Vice President of Public Safety, The University of Toledo (Chairman)

Michael Navarre, Sheriff, Lucas County

George Kral, Chief of Police, Toledo Police Department

Timothy Kuhlman, Judge,, Toledo Municipal Court

Vallie Bowman–English, Clerk of Court, Toledo Municipal Court

Wade Kapszukiewicz, Mayor, City of Toledo

Serving as the centralized repository for criminal justice information in Northwest Ohio, NORIS offers a comprehensive variety of products and services to manage and improve data quality, data sharing, data integration, identity management and cross agency/jurisdiction work flow.

NORIS

Accomplishments 2022

Application

redesigns **NORIS E-Forms** (Affidavits)

NORIS E-Forms entered into an initial re-design phase in late 2022. This application is undergoing an extensive re-write as a web application, providing a more streamlined and fluid workflow for the officers writing the report. The new version of the application will allow officers to review saved reports and make needed updates for re-submission if and when needed.

When the final report is filed by the officer, it will then be displayed in a court queue for review and approval by the respective clerk of courts. The new application will also introduce integration in the form of case initiation for approved affidavits into the CLIP application, in addition to automated imaging of the report. This is a multiple-phase project with an anticipated release date of mid-2024.



NORIS SocialWISE

NORIS SocialWISE began preliminary re-design analysis in late 2022. While the application will maintain the overall functionality first introduced in the original application, linking person records to one another through criminal justice activities, the overall navigation will be re-engineered. NORIS intends to introduce a more thoughtful and streamlined approach to navigation, allowing for an improved visual experience when creating the connections between person records and viewing those connections from an investigative perspective. This is a multiple-phase project with an anticipated release date of early to mid-2024.

| IMAGE | RID | LAST | FIRST | INCIDENT REPORT |
|-------|-----|------|-------|-----------------|
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Administrative services

Administration - Year in Review

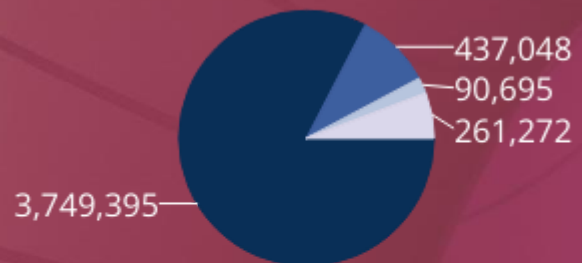
2022 has brought many changes to the Criminal Justice Coordinating Council. The CJCC said goodbye to long-time Director of Administrative Services, Lisa Delaney.

In an effort to better meet the needs of the Board, Community, and staff, the CJCC redesigned its office space. The new office space has a Board Room that is equipped for in-person and remote meetings and better signage to help direct visitors of the CJCC.

The CJCC received the Ohio Auditor of State Award for exemplary financial reporting in accordance with Generally Accepted Accounting Principles (GAAP) for the year ending 2021,

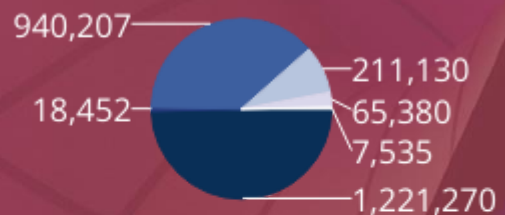


2021 Operating Revenue



- Contract Services
- Grants
- Charges for services
- Computer Equipment/Software

2021 Operating Revenue



- Personnel
- Consultants
- Computer Services
- Support Costs
- Other
- Supplies





**CRIMINAL JUSTICE
COORDINATING COUNCIL**

**One Government Center
Suite 1720
Toledo, OH 43604
567.200.6850
www.lucascountycjcc.org**

The CJCC is a thirteen-member board comprised of criminal justice representatives, elected officials and citizen representatives. The Mayor of the City of Toledo and Lucas County Commissioners each appoint six members, five of whom are mandatory due to the position they hold. The sixth appointment from each jurisdiction is an appointed citizen. The thirteenth member is appointed by the CJCC and is the Chief of a suburban law enforcement agency.

Mission Statement

The mission of the Criminal Justice Coordinating Council is to promote and foster cooperation and coordination between separate governmental units and agencies, and to improve the criminal justice system through planning, analysis, technical assistance, training, information management, and such other services as requested by the governmental units served.