



Lucas County Safety + Justice Challenge



**SAFETY + JUSTICE
CHALLENGE**

Supported by the John D. and Catherine T. MacArthur Foundation



#rethinkjails

<https://lucascountycjcc.org/SJC>

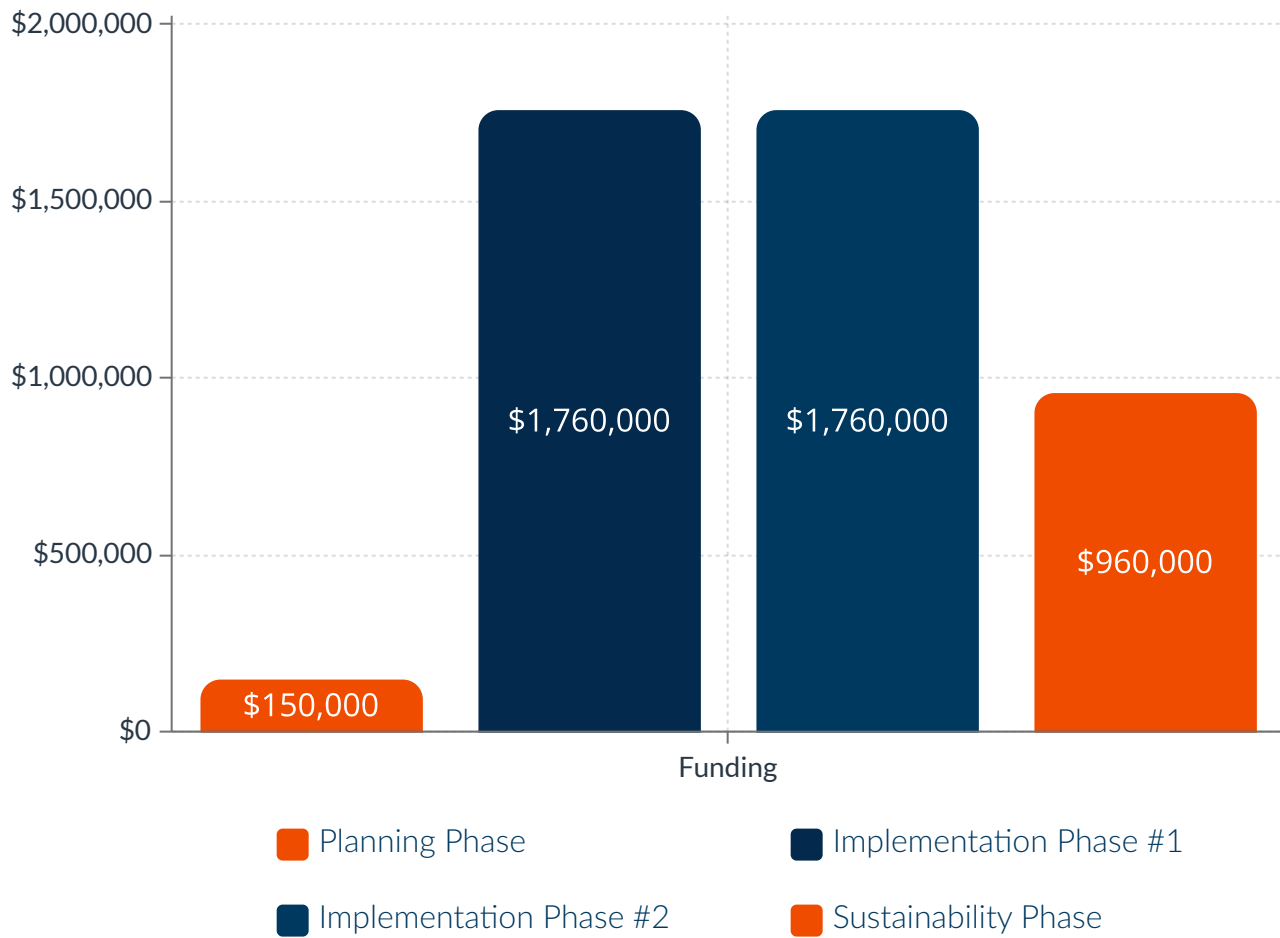
Safety + Justice Challenge

What is It?

- The Safety + Justice Challenge (SJC) is an initiative to reduce over-incarceration by changing the way America thinks about and uses jails.
- The SJC supports competitively selected local jurisdictions that are committed to finding ways to safely reduce jail incarceration.
- Lucas County has been awarded nearly \$5 million to develop and implement strategies locally.



Lucas County Funding



Lucas County Reform Strategies

One - Criminal Justice Practices



Two - Managing Based on Risk



Three - Expedited Case Processing

Four - Diversion of Underserved Populations



Five - Coordinated Community Corrections Practices

Six - Reducing Racial and Ethnic Disparities



Strategy 1: Criminal Justice Practices

Strategy 1 focuses on interrupting the arrest-detention-incarceration cycle. Lucas County provides law enforcement training in procedural justice, crisis de-escalation, and other areas as a critical step in interrupting this cycle. Additionally, Strategy 1 provides appropriate pre-arrest options for law enforcement, including deflection programs and access to community-based behavioral health resources.

Continuing Professional Training

Lucas County, in partnership with the Ohio Attorney General's Office, is providing eight hours of state-mandated Continuing Professional Training (CPT) to every Lucas County law enforcement officer on the following topics:

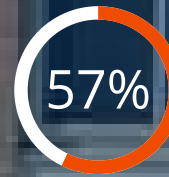
- Community police relations
- Implicit bias
- Procedural justice
- Blue Courage
- Crisis de-escalation with focus on mental illness
- Constitutional use of force

Crisis Intervention Training (CIT)

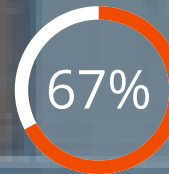
Lucas County has expanded CIT training to include 40-hour CIT courses and one CIT Refresher course each year. 669 individuals including police officers, park rangers, corrections officers, military police, parole officers, probation officers, school resource officers, dispatchers, fire and rescue, and railroad officers have been trained from 2016 through 2021.

669

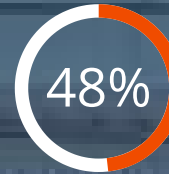
Behavioral Health Deflection



57% of people released from the Lucas County Corrections Center have behavioral health needs.



67% of individuals in custody on June 30, 2014 had received mental health services.



48% had received services within the last 5 years.



17% had received services within the last six months.

CARE Center

CRISIS, ACCESS, RECOVERY, ENGAGEMENT

2005 Ashland Ave - Toledo OH, 43620

24 Open 24 hours, 7 days a week

HOW IT WORKS

Upon identifying an individual in need of short-term, immediate intervention, an officer will transport the individual to the care center rather than booking them into the jail or taking them to the hospital. The care center will provide appropriate care and treatment for individuals who suffer from mental illness and/or co-occurring mental illness and substance use disorder.

This project is supported by Grant No.2019-MO-BX-0001 awarded by the U.S. Department of Justice (DOJ), Bureau of Justice Assistance.



<https://lucascountycjcc.org/SJC>

Strategy 2: Managing Based on Risk

Lucas County will more effectively manage the risk of the jail population by measuring and managing the risks and needs of its jail population with enhanced community-based resources and providing awareness of the impacts of implicit bias on court decisions and process.

Pretrial Population

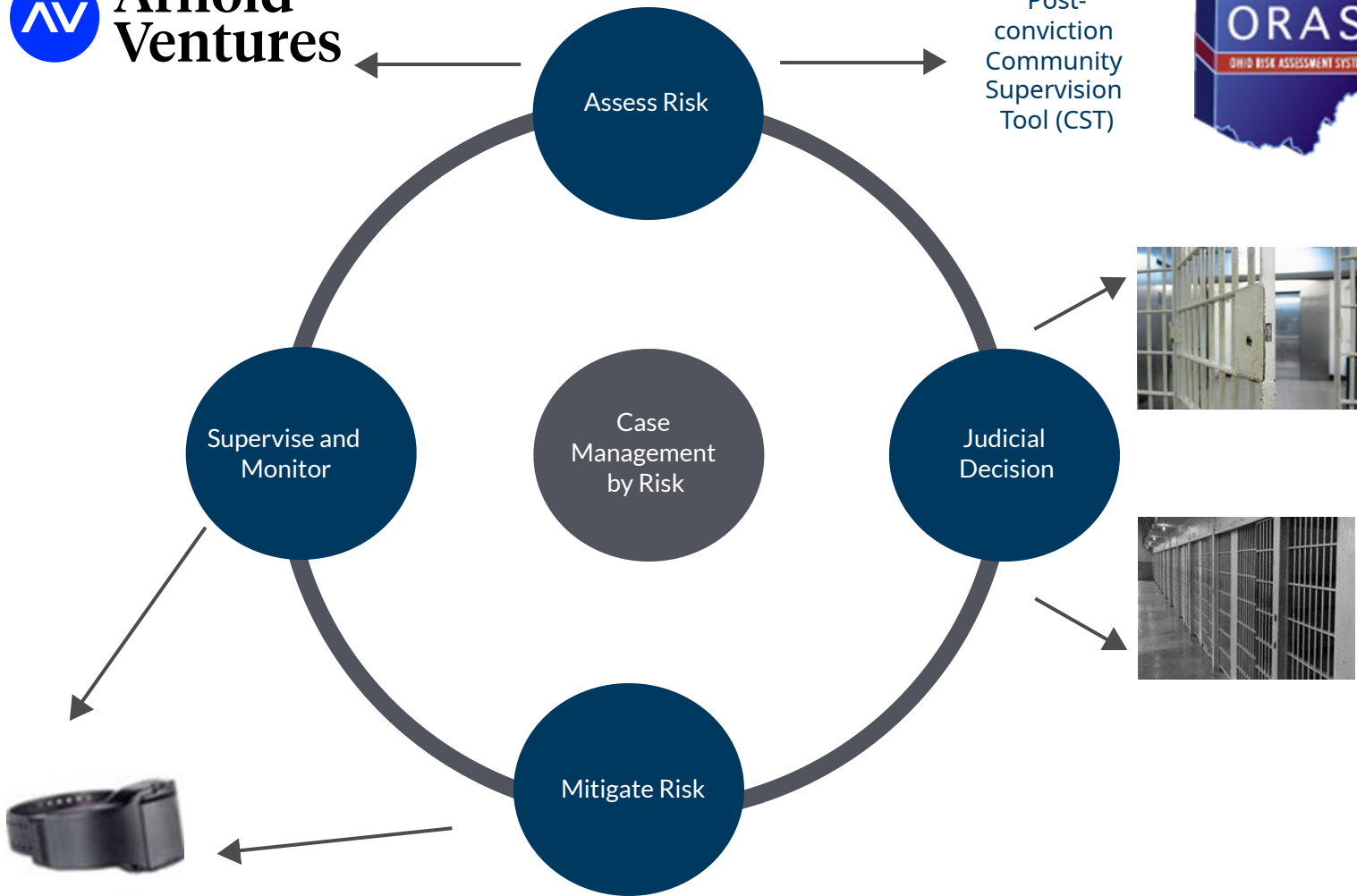
Lucas County is more effectively measuring and managing the risk of its pretrial and sentenced jail population. This is being achieved through use of validated risk assessment instruments, including the Public Safety Assessment (PSA) and ORAS-CST. The PSA assists judges in making release and detention decisions and identifies risk level. Lucas County established an intensive pretrial supervision unit resourced with dedicated pretrial GPS electronic monitoring units to assist in managing risk.

Sentenced Population

Utilizing the ORAS-CST and the risk-based administrative release policy, locally contracted jail beds were reduced from 428 to 200 which represents a 53% reduction.



**Arnold
Ventures**



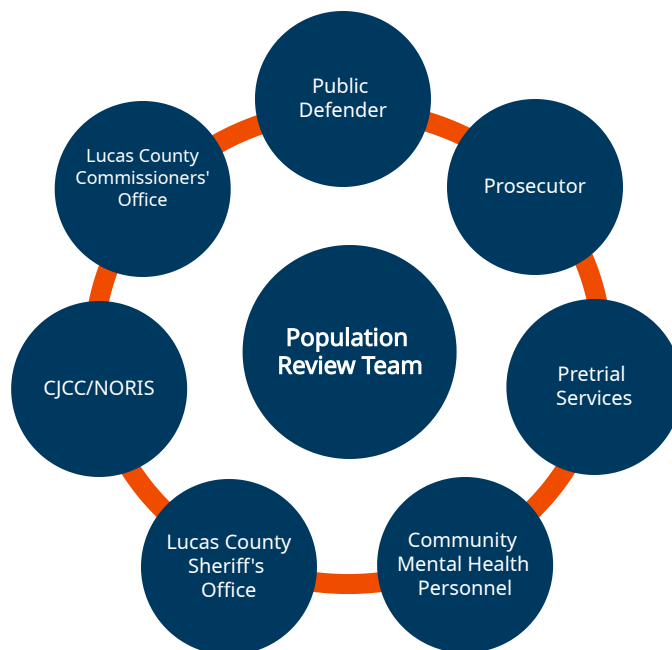
GPS Electronic Monitoring

Strategy 3: Expedited Case Processing

Lucas County will improve case processing through the implementation of the Population Review Team, Opportunity Project, and eDiscovery.

Population Review Team

The Population Review team reviews the pretrial population on a weekly basis for expedited case resolution and bond revisions. The team has access to affidavits and incident reports. If a plea offer is presented by the prosecutor during the meeting, the public defender will meet with their client and make the offer. If the offer is accepted, a bring back order will be issued for the next day. If the judge accepts the plea agreement, the case is resolved. Additionally, bond recommendations are being reviewed and revisited with the judge when appropriate.



2016 Results



31 Meetings



243 Recommendations



1,166 Bed Days Saved

2017 Results



49 Meetings



218 Recommendations



1,812 Bed Days Saved

2018 Results



44 Meetings



112 Recommendations



857 Bed Days Saved

2019 Results



49 Meetings



85 Recommendations



422 Bed Days Saved

2020 Results



10 Meetings



11 Recommendations



68 Bed Days Saved

2021 Results



50 Meetings



44 Recommendations



240 Bed Days Saved

Opportunity Project

The Opportunity Project is a Toledo Legal Aid Society initiative that is funded by the Safety + Justice Challenge and the Lucas County Mental Health and Recovery Services Board. The Opportunity Project targets incarcerated individuals with identified needs (mental health, housing, and/or substance use) who are charged with felony offenses at their first court appearance. The project has recently expanded to include misdemeanor offenses. The program is designed to produce better outcomes for these individuals by creating meaningful connection to services that may result in bond modifications and/or more favorable case resolutions.

2018 Results



796 Eligible
Felony Cases



584 (84%)
Agreed to Participate



465 (79%)
Connected or
reconnected to
service provider



40
Bond Modifications

2019 Results



668 Eligible
Felony Cases



526 (79%)
Agreed to Participate



201 (38%)
Connected or
reconnected to
service provider



46
Bond Modifications

2020 Results



344 Eligible
Felony Cases



214 (62%)
Agreed to Participate



198 (92%)
Connected or
reconnected to
service provider



222
Bond Modifications

2021 Results



386 Eligible
Felony Cases



236 (83%)
Agreed to Participate



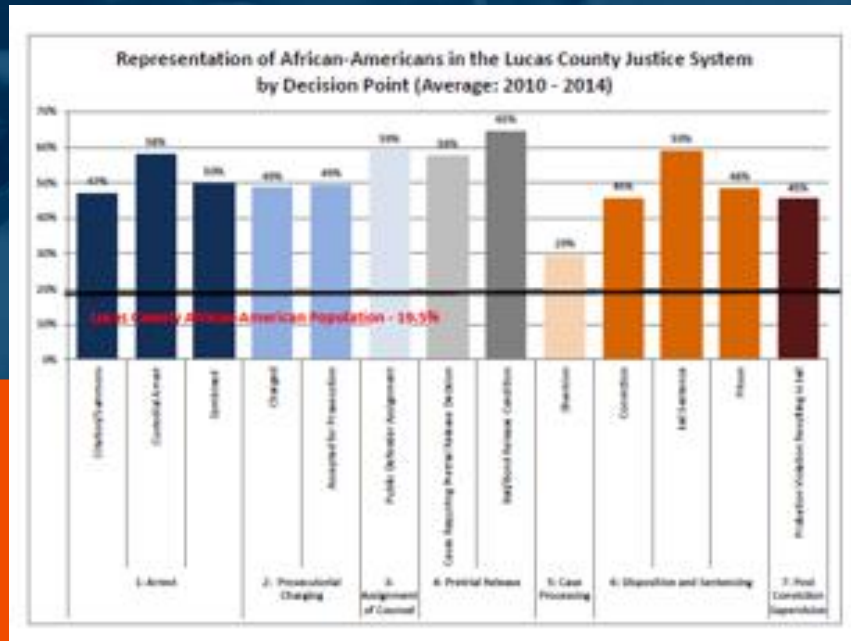
63 (27%)
Connected or
reconnected to
service provider



120
Bond Modifications

Strategy 4: Diversion of Underserved Populations

The Toledo Municipal Court (TMC) has provided procedural fairness training throughout Lucas County. Additionally, in partnership with the Center for Court Innovation, TMC has developed and is implementing an expanded diversion curriculum which addresses defendants charged with drug possession, disorderly conduct, and obstructing official business. These offenses are targeted for diversion expansion due to the high volume of jail bookings resulting from these charges as well as their disproportionate impact on minorities. Together, TMC's procedural justice training and expanded diversion curriculum address the underrepresentation of African Americans in diversion programs.



Diversion Results

2018 Results



356
Defendants registered



288 (63%)
Program completions

2019 Results



662
Defendants registered



536 (43%)
Program completions

2020 Results



316
Defendants registered



229 (65%)
Program completions

2021 Results



265
Defendants registered



200 (68%)
Program completions

Strategy 5: Coordinated Community Corrections Practices

In 2016, probation violators made up **32%** of the CCNO population. Through coordinated supervision among its five independent probation authorities, Lucas County is standardizing best practice probation policies to reduce these violations of conditions which result in incarceration. Coordinated probation initiatives are rooted in the risk, needs, responsivity principle and include county-wide information-sharing, regional training on evidence-based tools and practices, use of risk assessments to respond to clients' needs, implementation of graduated sanctions and incentives policies for responding to client behavior, and establishing common quality assurance practices.

ORAS Implementation

Lucas County utilizes the **Ohio Risk Assessment System (ORAS)** to determine appropriate supervision levels and programming, based on client risk level and criminogenic characteristics. ORAS is fully implemented at all Lucas County Courts. Seven ORAS trainings have been held and a total of **84** people have been trained. At least one officer at each suburban probation department is trained in ORAS procedures.

ORAS Officer

The Lucas County Adult Probation Department hired an ORAS Officer in 2018 to conduct ORAS assessments at suburban municipal courts (Maumee, Oregon, and Sylvania). **322** assessments were completed in 2021.

322

2021 Assessments Completed



A Regional Chief PO Committee meets monthly, with representation from all five probation jurisdictions.



Regional Quality Assurance practices are implemented throughout coordinated probation initiatives.



Information sharing will reduce duplicative services for clients shared across multiple jurisdictions, freeing staff time for appropriate client interventions.

Reentry on the First Day

Reentry on the First Day will help CCNO inmates that meet the following criteria: ORAS score, amount of time remaining on the sentence, and type of offense. Eligible individuals will be triaged for priority and the public defender's office will file a motion for early release and provide support for linkage to appropriate resources.

2021 Results



119 candidates identified



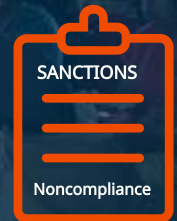
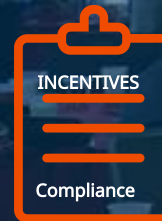
104 candidates interviewed



84 candidates agreed to participate



1,052 bed days saved



Graduated response policies and practices address client behavior based on the risk, needs, responsivity principle. Probation officers will employ positive reinforcements as well as sanctions according to standardized policies. Responses will be individualized and relevant to the targeted behavior.

Strategy 6: Reducing Racial and Ethnic Disparities (RED)

Grant Fund

The Lucas County Safety + Justice Challenge Grant Fund will make grants available for community-based organizations doing work in the ZIP codes **43604, 43607, 43608, and 43610**. These initiatives should advance criminal justice reform and jail reduction strategies through **policy change, community engagement, or programming**.



Funded Projects

Above and Beyond Health Care, Inc.

African American Police League

Believe Center

MADD Poets Society, Inc.

Pathway, Inc

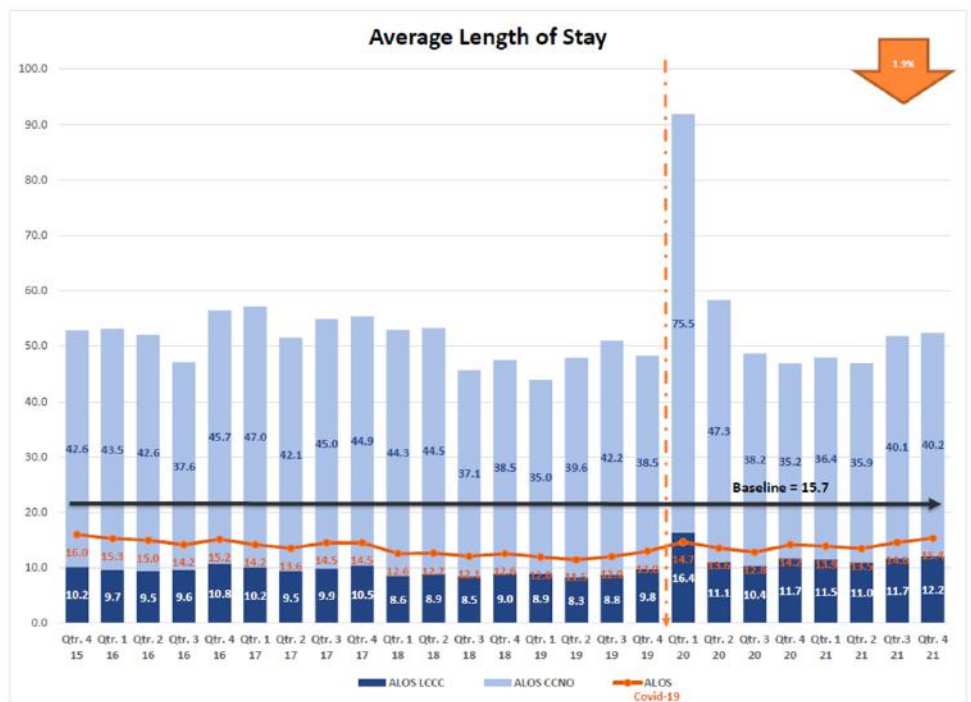
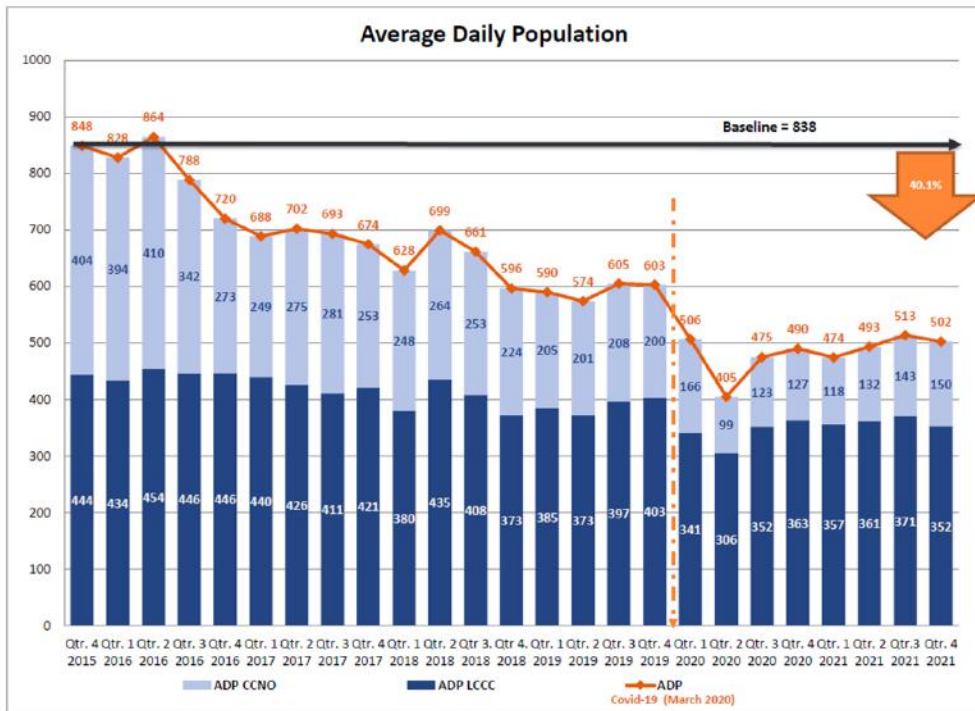
Salem Lutheran Church

Stand Up, Man Up

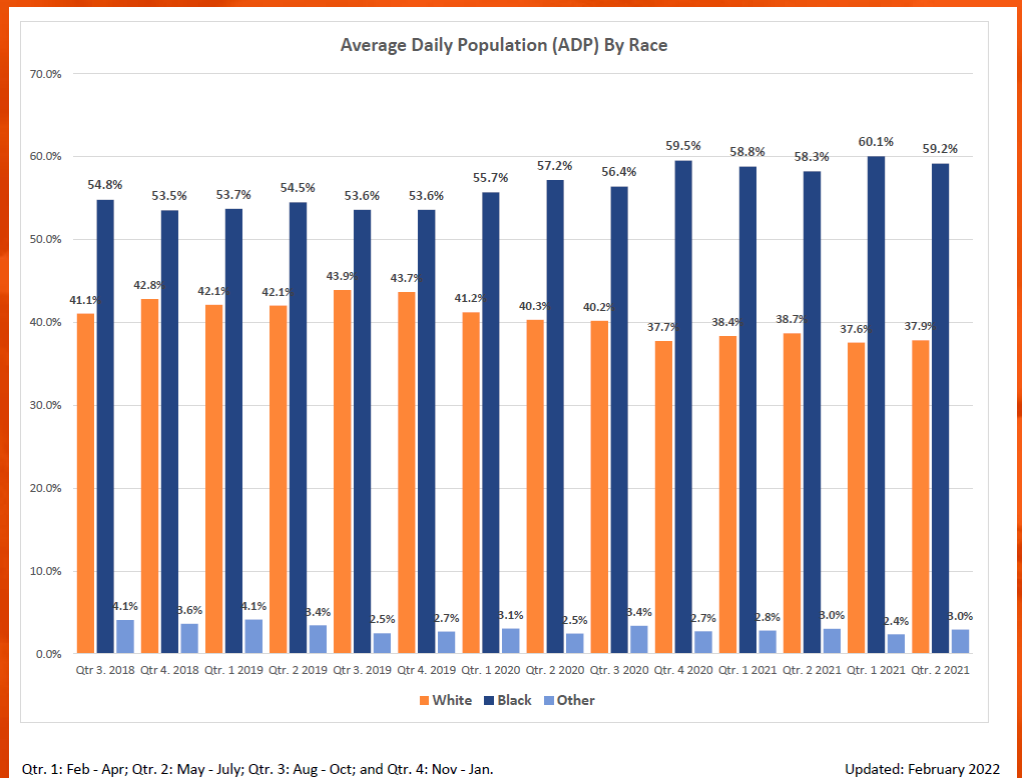
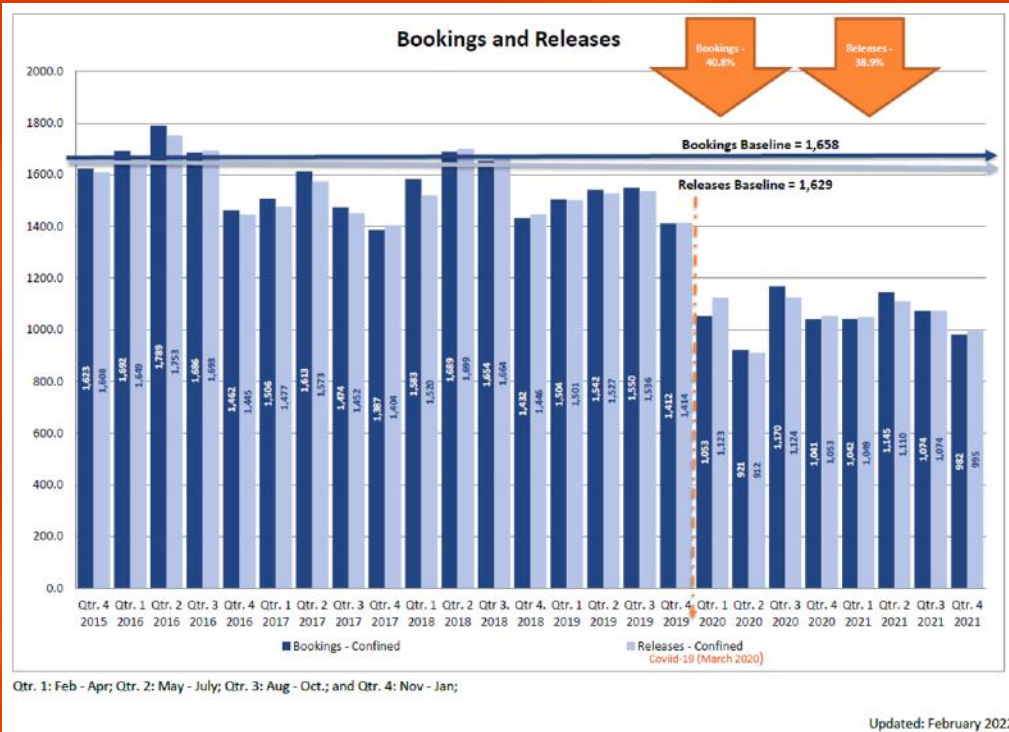
All-In Academy, Inc.

City Park League

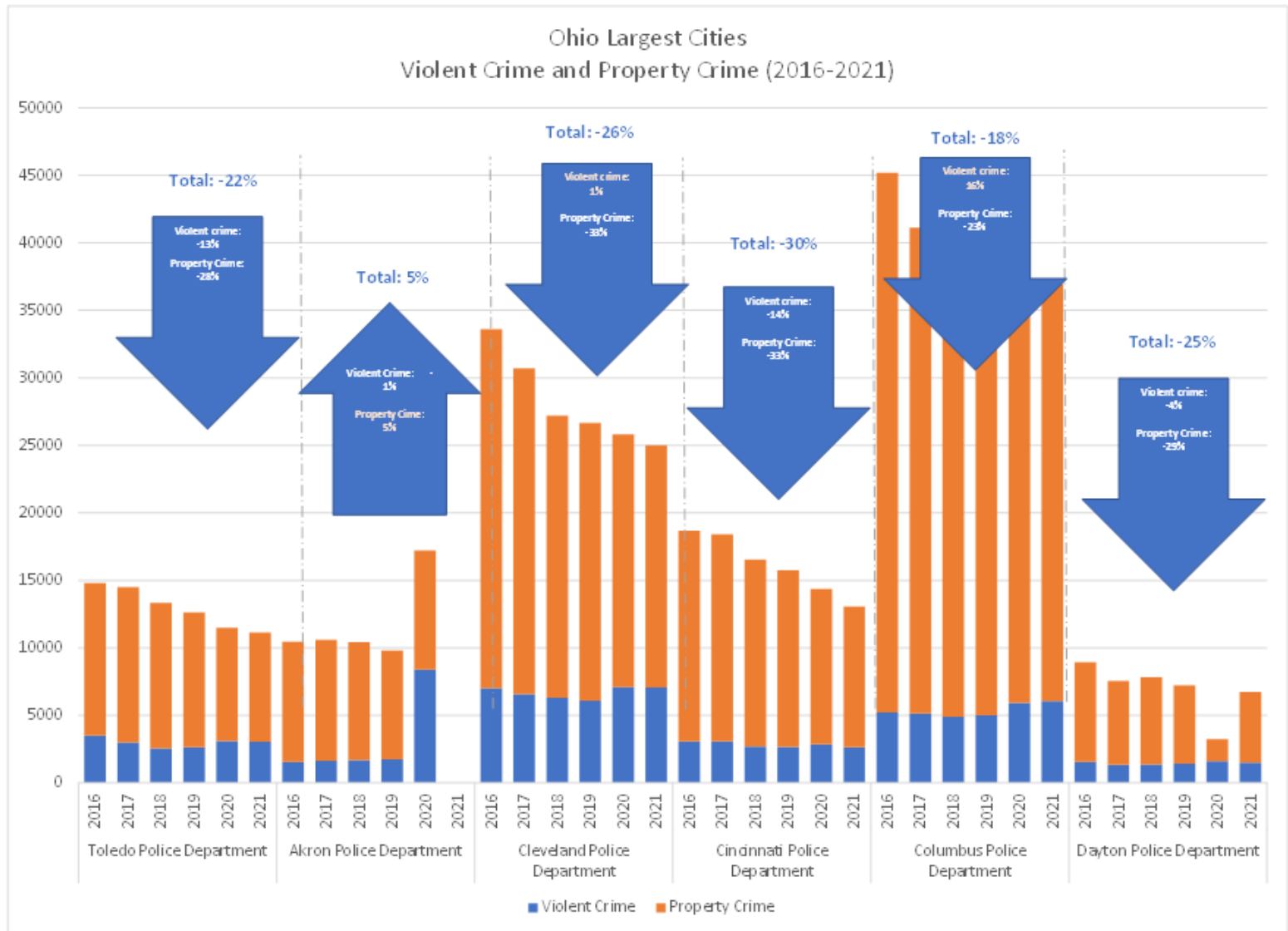
Results



Results

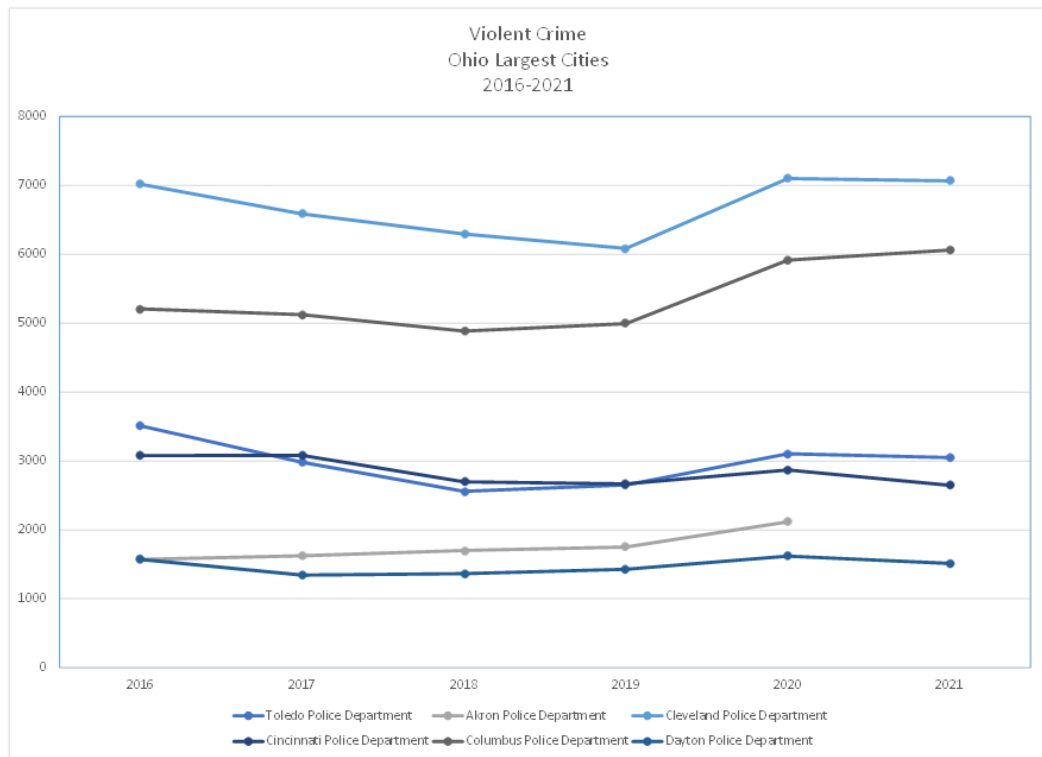


Crime Overview

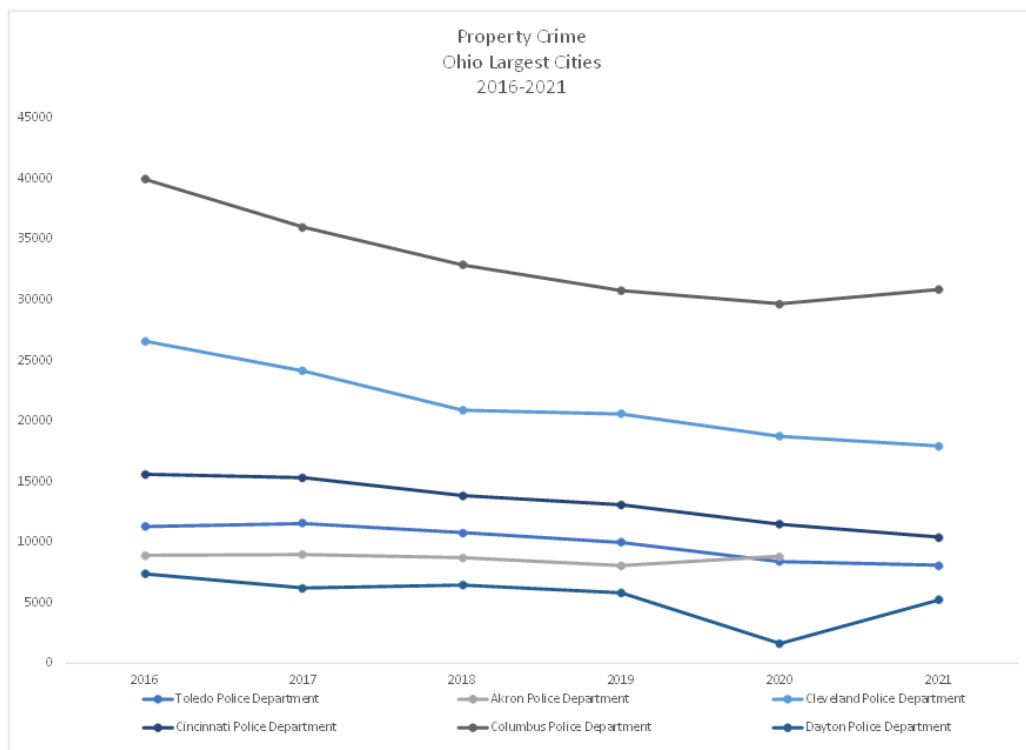


Source: OIBRS Data Portal

Crime Overview

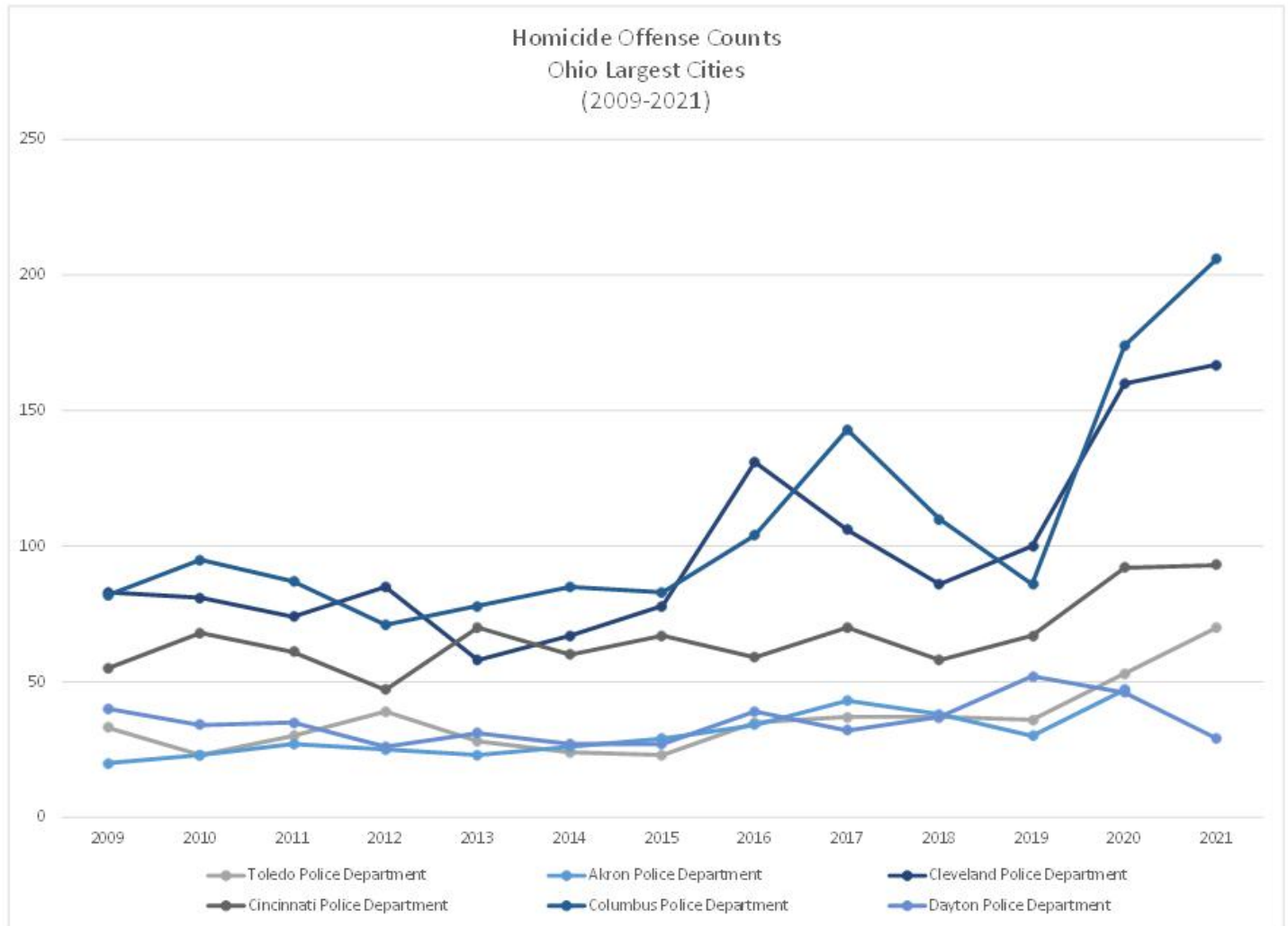


Source: OIBRS Data Portal



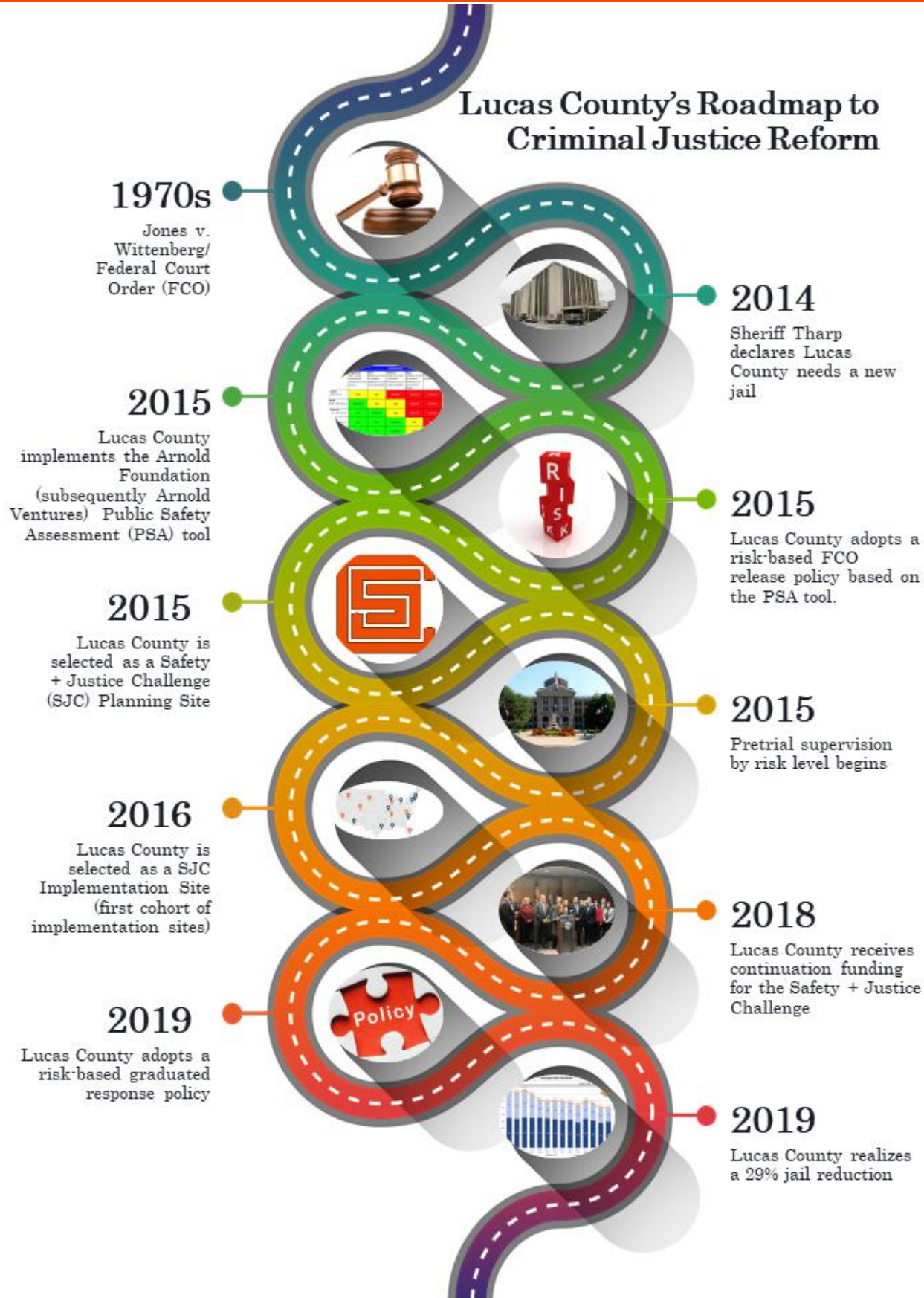
Source: OIBRS Data Portal

Crime Overview



Source: 2009 - 2020 FBI Crime Data Explorer
2021 OIBRS Data Portal

Criminal Justice Reform



Lucas County's Challenge Moving Forward



Sustain local pre- and
post-sentence jail
population
**(39% population
reduction)**



Safely reduce the jail
population



Address racial and
ethnic disparities